

STATE BOARD OF HEALTH
THURSDAY, MARCH 13, 2008
11:00 A.M. to 1:00 P.M.
ILLINOIS DEPARTMENT OF PUBLIC HEALTH
535 WEST JEFFERSON STREET
DIRECTOR'S CONFERENCE ROOM - 5TH FLOOR
SPRINGFIELD, ILLINOIS

Hearing held on MARCH 13, 2008, at the Offices
of the Illinois Department of Public Health, 828
South Second Street, Second Floor, Springfield,
Illinois, scheduled for the hour of 11:00 A.M.

PRESENT:

DR. JAVETTE C. ORGAIN
Chair
REV. DAVID McCURDY
Co-Chair

Molly A. Hobbie, CSR

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1 APPEARANCES :

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3
4 Dr. Steven M. Derks (via telephonic)
 Mr. Kevin D. Hutchison
5 Dr. Jane L. Jackman
 Dr. Jerry Kruse
6 Dr. Peter Orris
 Ms. Ann O'Sullivan
7 Ms. Karen Phelan
 Dr. Tim Vega

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12 ALSO PRESENT:

13 Mr. David Carvalho
 Ms. Cleatia Bowen
14 Ms. Elissa Bassler (via telephonic)
 Mr. Herb Whitely (via telephonic)

1 CHAIRMAN ORGAIN: Good morning everybody.

2 (Good morning.)

3 CHAIRMAN ORGAIN: I'm going to go to
4 Agenda Item Number 2 which is --

5 MR. CARVALHO: Somebody just joined us on
6 the phone? Steve Derks? Okay. Let me try to get
7 the volume up a little bit.

8 CHAIRMAN ORGAIN: Is there anyone else on
9 line? Please say your name if you're on line.

10 MR. CARVALHO: Steve, could you hear
11 Javette asking you to say your name?

12 MR. DERKS: Yes, I can hear her.

13 CHAIRMAN ORGAIN: Thank you. We do have a
14 quorum for conducting business, and we'll move on
15 to the approval of the December 13th meeting
16 summary, however, Cleatia and I are going to work
17 on the meeting summary and we will seek approval at
18 our next meeting.

19 All right. So now we're at Agenda
20 Item Number 3 for the IDPH update. David.

21 MR. CARVALHO: Thank you. Did someone
22 just join us by phone?

23 MR. WHITELY: Yeah, Herb Whitely.

24 MR. CARVALHO: Herb Whitely is on the

1 phone and Steve Derks.

2 MR. DERKS: I'll be on for about 45
3 minutes. I'm in Washington at a meeting so.

4 CHAIRMAN ORGAIN: Okay.

5 MR. CARVALHO: That's where Dr. Arnold is
6 as well, perhaps a different meeting, perhaps
7 ASTHO. Where is our Court Reporter? Oh, hi.
8 Thank you. If you're on the phone and you wish to
9 say something, please say it with your name for the
10 Court Reporter so she doesn't have to fight us to
11 hear voices.

12 I mentioned Dr. Arnold is in
13 Washington for ASTHO activities. ASTHO is the
14 Association of State and Territorial Health
15 Officers, and I should put in a plug for the thing
16 he's mostly putting a plug in for which is building
17 a new state laboratory and security resources and
18 funding to replace the state lab.

19 If you recall, this was also a mission
20 of Dr. Whittaker so Dr. Arnold has picked up the
21 baton on that one and advocated both internally and
22 externally for the resources. State lab is, excuse
23 me, of benefit to both the health department and
24 other health departments and other health entities

1 within the state and it is a high priority of
2 Dr. Arnold to secure that during his tenure.

3 Since the December meeting of the
4 State Board of Health probably the most noteworthy
5 thing for the Department is the introduction of the
6 Governor's budget. The Governor introduced his
7 budget in late February and as has generally been
8 the case, the budget for health entities and the
9 Department of Health in particular has been -- is
10 relatively good compared to other state agencies.

11 It may not be relatively good to the
12 ideal budget and ideal times with ideal revenue
13 streams, but compared to the resources that were
14 available to most departments considering the
15 resources that were available within the state
16 budget, the Department did quite well. In
17 particular, our general revenue expenditures were
18 increased slightly, at the same time most state
19 agencies saw cuts.

20 Our expenditures from other state
21 funds, which is anything from the certificate of
22 need fund to settlement funds to anything fee
23 driven, went up 16 percent and then we're
24 anticipating our federal funds going up slightly.

1 That, of course, is always dependent upon what the
2 federal government does and they're in a different
3 budget cycle than the state, but we appropriate
4 based on our hopes and then spend according to the
5 reality of what the federal government distributes.

6 Some of the highlights of the budget
7 include an expansion of the Illinois Breast and
8 Cervical Cancer Program, an increase of \$5 million
9 in particular, which is estimated to allow an
10 additional 10,000 women to be provided services
11 under the program and which would bring the case
12 load in that program to 36,000 women.

13 There was an increase of \$400,000 for
14 suicide prevention programs. There was a new
15 appropriation of \$250,000 for men's health to
16 assist with the implementation of a bill signed
17 last year, Public Act 95-36, which calls for
18 promotion of men's health concerns, and so we will
19 have a program for men's health to join and
20 compliment our program for women's health.

21 There is the \$250,000 addition for a
22 grant to UIC and the Great Lakes Center for
23 Occupational and Environmental Safety and Health,
24 and I'll say that again slower for Peter. The UIC

1 and the Great Lake Center for Occupational
2 Environmental Safety and Health to conduct an
3 environmental containment bio monitoring
4 feasibility study. That funds the bill passed last
5 year at 95-74.

6 One thing that may sound not very
7 glamorous but is nonetheless very important to the
8 Health Department is there was a \$2.5 million
9 increase for operations. In the past, the annual
10 collective bargaining increases and travel mileage
11 increases and increases for IT were expected to
12 simply be absorbed out of existing resources, and
13 this year there was a \$2.5 million appropriation
14 increase to assist in covering those charges and
15 that is very welcome because as most of you know
16 who deal with budget in the public sector there is
17 very little wiggle room in budgets, and in the
18 governmental sector you adopt a budget once a year
19 and that's your budget for a year, and especially
20 if you're in the health area, probably in all areas
21 but especially in health area, you need to be able
22 to respond to things as they come up.

23 If you've already cannibalized what
24 flexibility you have in your budget to pay for

1 things like collective bargaining increases that
2 were not otherwise provided for, that's very
3 challenging so this is a good thing. There is
4 always two steps forward and one step back so from
5 the perspective of outside entities, probably one
6 of the steps back in our budget is there were
7 dedicated line items for certain non-core
8 activities of the Department of Public Health.

9 In particular a million dollar line
10 item for ALS research, a \$5 million line item for
11 juvenile diabetes research, and a \$1 million line
12 item for Alzheimer's treatment as well as a \$3
13 million pass-through for the suburban funding
14 health care council which runs the access to care
15 program in suburban Cook.

16 Those \$10 million line items were
17 collapsed into a \$3 million line item to be
18 allocated among them in some fashion, and I'm sure
19 the legislature will have further thoughts on that.
20 And then the item that are probably doesn't mean
21 much to the folks in this room but was of
22 particular interest to the legislature during our
23 hearing is some additional resources to operate the
24 nursing stations over on the capitol complex.

1 I can assure you that we got almost as
2 many questions about Nurse Nancy and whether her
3 needs were being met as any of the other items in
4 our budget from our legislators. Nursing stations
5 are for the benefit of the thousands and thousands
6 of people who pass through the capitol not just the
7 legislators, so that's a good thing.

8 I can -- actually, this is a public
9 document or a publicly available document. I can
10 make sure that copies are available to you before
11 you leave today, but if you're familiar with the
12 process now, the budget goes for hearing before the
13 House and Senate. We had our House hearing. We
14 are, relatively speaking, one of those fortunate
15 agencies that when they go for their budget
16 hearing, at least in the House, most of the
17 questions from the legislators are why isn't there
18 more money in this one, why isn't there more money
19 in that, can you have more staff for this or that.

20 I know I spoke with an agency director
21 yesterday who has his budget hearing today and he
22 assured me that was not going to be the reception
23 he got, so by and large the reaction to this budget
24 in our appropriations hearing was positive or a

1 request that there be more funds, but as you
2 probably know from reading the papers there are not
3 a lot of resources out there so if one seeks more
4 funds for any of our line items such as the local
5 protection grant for health departments, they'll
6 need to be a funding source.

7 On that last one, by the way, the
8 local protection grant line item last year was
9 increased by \$5 million and we continued that at
10 that higher level in our new budget so that's a
11 half glass empty half glass full item. If you
12 wanted to see it go even higher I guess you were
13 disappointed. If you were concerned that last
14 year's increase might be a one time thing you would
15 be pleased that it was continued.

16 Other than the budget, and that's a
17 big other than, there are other things going on in
18 the Department of course. We are in the
19 legislative session and I saw a tally the other
20 night that said there have been 9,000 bills
21 introduced to date in the General Assembly, which I
22 think is roughly twice the number that we
23 introduced at this point even four years ago.

24 So we are monitoring those just as

1 with on your nightly news the consultants all tell
2 them what stories about health people are
3 interested in. The same thing pertains to the
4 General Assembly. Bills relating to health are of
5 great interest to the legislators and so we find a
6 great number of bills to monitor. Hearings are
7 going on right now on a wide variety of bills. We
8 take positions, we share those positions with you
9 at a later transmission. And at that point I'll
10 just stop and respond to any questions.

11 MR. HUTCHISON: Dave, I had a couple.
12 First of all, I compliment you and the Director and
13 the budget folks at IDPH for retaining the 5
14 million. That's a significant resource that was
15 put into the budget last year ostensibly on a one
16 time basis but since it is in the funds that really
17 will help us.

18 We're still advocating through local
19 health for an increase in local health protection
20 grant line item as the needs are there, and I know
21 we may have legislative briefings downstream but
22 two things that we related to the SHIP bill and one
23 is Senate Bill 2012, working with comprehensive
24 disease, planning and prevention. I think they did

1 reference the SHIP bill that the Board approved and
2 if you have any idea where that's at in terms of
3 the Department's support of that, and then also any
4 updates that we know of regarding Smoke Free
5 Illinois. I know there is several different pieces
6 much patchwork amendments of that law that's in the
7 hopper.

8 MR. CARVALHO: Certainly. I apologize. I
9 should know. I wrote myself a mental note Friday
10 to remind myself what our position was on Senate
11 Bill 2012 and I neglected to do that, so I'll duck
12 out during this meeting and confirm.

13 On the no smoking bill, Smoke Free
14 Illinois bill and the rules, we are in the same
15 limbo position that we've been since JCAR turned
16 down the rules that we submitted. I forgot, that
17 occurred after your last meeting, so let me just
18 bring you up-to-date. We, and you, starting with
19 you, well I guess starting with us but then you,
20 struggled to get those rules done in a very timely
21 fashion, and I believe you had a special meeting to
22 do that and got to this Board very quickly, got
23 into the JCAR publication process very quickly, and
24 we were all we thought on track to having those

1 rules approved at the January meeting.

2 A couple of issues came up along the
3 way that were a little out of left field but we
4 thought that they had been dealt with. One was,
5 and Steve can correct me if I get the details
6 wrong, but one was about people wanting to do
7 research, academic research, relating to smoking in
8 Illinois and as a component of the research I guess
9 there needed to be smoking done, and you couldn't
10 do the research outdoors so there was the question
11 of how that might be handled and the law didn't
12 particularly have any clear way to allow that
13 within the regulations.

14 From reading the newspapers you
15 probably know there is a heightened sensitivity in
16 Springfield right now about rules being consistent
17 with laws and vice versa. So that issue was out
18 there. There was also an issue, apparently there
19 is a manufacturer of some sort of tobacco product
20 that for quality control purposes people smoke the
21 product to ensure that the quality of their
22 carcinogen is adequate, and so there was a concern
23 that the statute would put that business out of
24 business, and the issue of whether the rules could

1 address that.

2 So heading into the JCAR meeting, we
3 were under the impression that those were the two
4 issues that were out there and that we had adequate
5 responses to those issues including if the black
6 letter of the law doesn't allow it you really can't
7 expect us to deal with it in the rule. Instead,
8 the issue at JCAR centered upon due process and the
9 process for fines and the process for contesting
10 fines, and it was from our perspective this main
11 result but the JCAR process was amended several
12 years ago to, on its face, give JCAR the ability to
13 block a rule where theretofore they had only had
14 the ability to slow a rule and JCAR chose to block
15 this rule.

16 As you may know, and I'm not centrally
17 involved in this issue so it's difficult for me to
18 elaborate, but as you may know there is a dispute
19 right now over whether that JCAR authority to block
20 a rule stated in the current Illinois
21 Administrative Procedures Act is in fact
22 constitutional, whether it violates the separation
23 of powers in particular.

24 I believe that is currently being

1 litigated and it has led to a somewhat tense
2 relationship between the administration and
3 legislature on the issue of rules. At this time I
4 don't believe the decision has been made as to what
5 to do next on this rule. The important message
6 that we are conveying and we encourage others to
7 convey is whether or not there is a rule, there is
8 a statute and the statute by its terms is still in
9 force.

10 The beneficial impact that rules have
11 on clarifying what do those terms mean is
12 unavailable where there are no rules, but the
13 statute is in force and should be in force.

14 CHAIRMAN ORGAIN: All right.

15 MR. CARVALHO: Do you have anything to add
16 Steve or did I cover the waterfront?

17 MR. DERKS: David, I guess I would add
18 that I certainly concur with your depiction of what
19 transpired. I guess I would add too that
20 commentary that I have an appreciation of the
21 challenges that IDPH has regarding, you know, the
22 JCAR situation and some of the staffing issues as I
23 understand them, you know, in terms of being able
24 to deliver the needs of the public health community

1 throughout the state and respond to issues and
2 local law enforcement.

3 I guess my only commentary, David, and
4 maybe it comes in more of a perhaps more of a
5 question or a dialogue with you all is the fact
6 remains that the state is the lead and IDPH is the
7 lead enforcer of the law and there are situations
8 going on around the state that are causing
9 confusion wherein local law enforcement authorities
10 and/or even I think some local health departments
11 are suggesting that the law is unenforceable.

12 I think there is potentially somebody
13 is trying to litigate and maybe challenge the
14 constitutionality. So I guess, David, to you is
15 could you maybe explain how you all are dealing
16 with those situations hopefully in a very forceful
17 manner where you're, you know, dealing with the
18 media and responding to some of the
19 misinterpretations that are leading to confusion
20 out there because that's obviously manifesting
21 itself in the way state reps and state senators are
22 pursuing legislation in Springfield based on some
23 of the confusion.

24 MR. CARVALHO: Yes. I don't know lately

1 because I don't believe we've been receiving many
2 inquiries lately, but certainly from the get go our
3 public information officer's position with all
4 media inquiries has been the law is in place, the
5 law is to be enforced and then certainly our health
6 promotion division has the same position as well.
7 So nothing has changed on that. We continue to
8 convey that message.

9 MR. DERKS: I guess if I could, I mean, I
10 know there is an incident in St. Clair County where
11 the State's Attorney I think is, you know, directed
12 local law enforcement not to enforce. I think
13 there is a business owner in Sandoval, Illinois who
14 is having civil disobedience and smoking happen. I
15 think there is a Bureau County attorney did
16 something to defend their client and I think cited
17 by again, you know, having the law declared
18 unconstitutional.

19 So a forceful voice from the lead
20 enforcement agency through your public information
21 officer or the Director in these circumstances I
22 think would be very helpful to, you know,
23 preservation of the law and elimination of some of
24 the confusion out there.

1 MR. CARVALHO: I will get myself back into
2 the loop and see what we can do. Is there a river
3 boat in St. Clair?

4 MR. HUTCHISON: Yes.

5 MR. CARVALHO: Is that a coincidence?

6 MR. DERKS: I think Madison, St. Clair but
7 I think that's actually I think related to other
8 things besides the casinos. But anyway, I am
9 hopeful that, you know, the Department can help
10 alleviate some of the confusion that's out there
11 through perhaps a stronger voice, if at all
12 possible, and again my colleagues who are on the
13 Board here that are serving at the local health
14 department level may be in a better position to
15 comment on some of the things they're seeing.

16 CHAIRMAN ORGAIN: Let me just, before we
17 move, I did distribute the letter that we approved
18 at our last meeting and so you have a copy before
19 you. It did go to the Governor. It essentially,
20 Steve, is the letter that we worked on together and
21 it was signed and sent forward. Ann, you had a
22 question.

23 MS. O'SULLIVAN: First of all, I love your
24 last line, a healthier New Year because of this

1 bill. Just living on the border areas over in
2 Quincy, I would just alert you to possibly the next
3 tactic that may be taken. In Iowa I heard they're
4 working on Smoke Free Iowa of some variety and they
5 have, I think it's in one the houses yet, it hasn't
6 gone forward, but an exception for taverns and bars
7 that have more than, I don't remember the number,
8 but 20 or 25 percent of their business is food.

9 So that's, you know, they've been
10 successful at that or at least so far in the
11 process or something very similar to that, and I
12 thought oh, let's hope the Illinois legislators
13 aren't hearing that so they'll try to that part
14 again. But, you know, I'm so happy with the law we
15 have and we will get the rules going and we'll get
16 it enforced. We're farther ahead than many others.

17 CHAIRMAN ORGAIN: Jerry, did you have a
18 question?

19 MR. CARVALHO: We certainly continue to
20 oppose, as a position, efforts to tweak the law. I
21 think not that anybody should remain less vigilant,
22 but I think you can probably concur from the
23 difficult experience it is a lot harder to get a
24 bill passed than it is to try and block one, and so

1 if nothing else at least the, momentum may not be
2 the right word, but the positional advantage is now
3 towards performance of keeping the current law in
4 place because I think the track record so far only
5 one bill has gotten even out of committee, hasn't
6 it?

7 MR. DERKS: Which one? Yeah, the trailer
8 bill, if that's what you're referencing. All of
9 the rest have been defeated but that doesn't mean
10 that there won't be more attempted.

11 MR. CARVALHO: Oh, no, but it's still
12 generally a rule of thumb in Springfield it's
13 easier -- it's better to be in a blocking position
14 than trying to affirmatively pass something.

15 CHAIRMAN ORGAIN: Ann.

16 MS. O'SULLIVAN: Could you look up, while
17 you're looking up the Department's position on
18 2012, I should know this number but all the numbers
19 jumble up, the bill that is an amendment to the
20 Nurse Practice Act proposing pilot programs for
21 medication administration technicians and long-term
22 care or do you know where the Department is on
23 that? I'm sorry, I don't know the number of it.
24 But that's something that we're seriously concerned

1 about.

2 We were able to pass last year a
3 premier gold standard revised Nurse Practice Act
4 and it is of course being attacked, you know, from
5 all levels and they're definitely Public Health
6 issues so I was concerned on where -- I'm sorry?

7 MR. CARVALHO: We'll try to find that.
8 Just to interject on Senate Bill 2012, one of the
9 themes you've seen every year where we discuss what
10 is our position on bills, a very common position
11 for us on bills is no position on the underlying
12 merits, but because of the expense that is not
13 currently in the Governor's budget propose due to
14 fiscal reasons, that is a nuisance position worked
15 out throughout the administration when there is a
16 bill that comes up that has expenditures that are
17 not in budget and therefore our position is opposed
18 new fiscal.

19 The amount of enthusiasm that we put
20 into that position and especially on the predicate
21 stating what our position is on the merits but then
22 adding the caveat about budget does vary from time
23 to time, but our current position on Senate Bill
24 2012 is that there are fiscal -- there is a fiscal

1 impact that's not currently in the Governor's
2 budget and so oppose due to fiscal reasons only.

3 CHAIRMAN ORGAIN: Peter.

4 DR. ORRIS: A couple of questions. First
5 of all, I also wanted to thank the Governor and the
6 Department. This grant for bio monitoring in
7 conjunction with the Department I hope to do some
8 significant increase in tracking of environmental
9 pollutants within the state.

10 CHAIRMAN ORGAIN: Environmental what?

11 DR. ORRIS: Pollutants, environmental
12 exposures within the state. This is a proposal to
13 continue working some more depth than the CDC is
14 doing in terms of bio monitoring for chemicals in
15 the general environment here in the state, and I
16 don't remember the specific plans on it but that's
17 the general approach.

18 But having said that, I have a couple
19 of other questions and the first is there was, as I
20 recall, a passage but I think without funding of a
21 child environmental health ombudsman or a staff
22 person here within the Department to follow issues
23 with child environmental health, and I'm wondering
24 what happened with it and what is the Department's

1 approach to it.

2 And then the second question -- well,
3 let me ask you that first and I'll get to the other
4 one because it's a totally different topic.

5 MR. CARVALHO: If it passed without an
6 appropriation, it probably passed with the language
7 subject to appropriation. As a general matter
8 legislation that passes subject to appropriation
9 for which no appropriation was made we do not
10 implement until there is an appropriation.

11 So the fruitful tact for advocates of
12 this to take this year is to seek an appropriation
13 to fund it. That's not that uncommon.
14 Unfortunately one of the things that's not built in
15 to these bills is realistic deadlines, so they'll
16 pass a bill this year with a deadline for next year
17 but it says subject to appropriation and they
18 provided no appropriation so for the next year when
19 they seek the appropriation the good news is we now
20 have the funds to begin to implement, the bad news
21 is we're already a year late according to the
22 statutory cycle and then we get beat up for being a
23 year late.

24 DR. ORRIS: I would just be interested as

1 well would be the Department's opinion about that
2 and how that integrates with other staff and other
3 responsibilities at some point.

4 MR. CARVALHO: Yeah.

5 DR. ORRIS: Because this came out of a
6 particular committee, and you're right, it was
7 passed, it's my understanding I wasn't there, it
8 was passed without an appropriation so it will be
9 interesting to see, especially if -- I think it's
10 Representative Mayes is going to take it further.
11 It would be interesting to see the Department's
12 approach.

13 The second question I have is on the
14 increased mammogram funding and screening, and of
15 course I think this is very important, especially
16 in the situation in the County of Cook now where
17 the funding from the county for this mobile
18 screening is just basically evaporated, though
19 maybe with the new budget in the last week or so we
20 may have some increased funding there.

21 But having said that, could we at some
22 point get a report on the process and approach to
23 quality assurance within the mammogram program in
24 this state. It's one of the things we should have

1 been doing more regularly at the county level as
2 well and haven't been and I would just be
3 interested in what the situation is at the state
4 level.

5 MR. CARVALHO: Sure. Several things.
6 First, I'm not inadvertently not answering your
7 question about child environmental. I don't know
8 the answer so I will look into that. With regard
9 to mammograms and the breast and cervical cancer
10 program, two things. As you may know, last year,
11 in fact, because of the situation at the county we,
12 at the Department, worked through our breast and
13 cervical cancer program to try to divert traffic
14 from counties so that they could dedicate their
15 resources to catching up on diagnostic mammograms.

16 As you may recall they were horribly
17 behind on diagnostic mammograms and due to the
18 limited resources we thought that if we could
19 alleviate some of the burden of screening
20 mammograms they could employ their resources to
21 diagnostic mammograms and that worked out last
22 year.

23 This year I do not know what their
24 budget situation. As you know they adopted a

1 significant budget restoration, but I do not know
2 whether they restored funds for that. Certainly we
3 continue to work with them through our breast and
4 cervical cancer program and hope that we are
5 helping to alleviate, as you know, and I should be
6 mindful of the fact that this is all on the record,
7 but as you know they're a little bit like the
8 balloon where you squeeze here and it pops out
9 there.

10 And so a couple weeks ago there was a
11 store about how they are in similar situations with
12 respect to pap smears, and as you also probably
13 know there is probably 72 other new stories that
14 could be written like that if the reporter had the
15 right information.

16 So we continue to see how can our
17 resources be used to help where we have programs
18 that are relevant to help the county address
19 resident needs of Cook County which is significant.
20 On the issue of quality and approach, as you also
21 probably know there is a task force by some name
22 chaired by David Ancil (phonetic) of Rush and I
23 believe has the participation as co-chairs of
24 Sister Sheila Line (phonetic) from Mercy Hospital

1 and perhaps Ruth Rosstein of the Chicago Medical
2 School that is involved in a city-wide consortium
3 looking into the issue of quality and mammogram and
4 considering the development of a patient safety
5 organization dedicated to sharing information on
6 quality and mammograms and seeking to improve the,
7 what's the right terminology, you don't improve
8 health disparity, reduce health disparity that may
9 be occasioned by quality differences in access to
10 mammogram services.

11 And the Department, through Mary
12 Driscall (phonetic), who is our chief of division of
13 patient safety and quality as well as Shannon
14 Lightner who is the deputy director of women's
15 health, is working with that task force both in
16 terms of augmenting their access to data as well as
17 active participation in the committee to see how we
18 might otherwise assist in the effort.

19 CHAIRMAN ORGAIN: Peter.

20 DR. ORRIS: Just as a follow-up, could we
21 get, perhaps at the next meeting, a brief report on
22 that, but I think the Department itself running a
23 program needs to have an approach to the question
24 of the monitoring of quality and I was not aware of

1 the task force. On the other hand, it may or may
2 not accomplish the goals of the Department and I
3 just think as a Board we want to hear about what
4 the plans are in the Department. I'm sure Mary has
5 one.

6 CHAIRMAN ORGAIN: It's my understanding
7 that you asked in particular about mobile
8 mammography in addition to in general quality, but
9 that as well.

10 DR. ORRIS: Well, certainly mobile
11 mammography is a concern, but I just think it's a
12 large program in the state to be doing this in
13 general we ought to at least have an approach to
14 looking at it without any preconceived notions
15 about what it should be or how elaborate or who
16 should do it.

17 With respect to the mobile
18 mammography, I hope there will be discussion about
19 those nice big vans that I walk by in the parking
20 lot that I walk by every day that don't seem to be
21 going out anywhere.

22 CHAIRMAN ORGAIN: That's correct,
23 certainly.

24 DR. VEGA: And hopefully this task force

1 will kind of look, there is plenty of national data
2 on guidelines and quality measures. There is kind
3 of an approach in quality that you kind of steal
4 shamelessly and share everything, you know. But
5 with funds going out and programs developing, just
6 having some approach to in the request for the
7 funding or something like that, and a lot of times
8 the person actually doing it is the best person to
9 say the quality measure or the quality institutions
10 that deal with mammography or colonoscopy come out
11 of this or we want to implement this.

12 So I think -- and it's not a yes or no
13 or just a departmental thing. It's just okay, how
14 do you increase that level of concern and that
15 should be everyone's benefit to improve the care
16 being given, and there is a lot of colonoscopies,
17 another example, that may be being overdone where
18 resources are being lost.

19 CHAIRMAN ORGAIN: I'd like to move the
20 agenda in order to get through. In regards to IDPH
21 update, I just want everyone to know that I have
22 had several conversations with the Director, and as
23 David indicated, he is unable to be here today but
24 indicated that when he's in Springfield it might be

1 an opportunity to meet with a small group of Board
2 Members who are in this area and when he's in
3 Chicago just to get non-board but other ideas
4 because we advised him about the resources that we
5 have here on the Board with the members of the
6 Board who can provide some input into some of the
7 initiatives that he may have in mind and that was
8 his recommendation.

9 He is planning to be at the next
10 meeting in June but we have had a conversation. I
11 wanted everyone to be aware of that.

12 MR. CARVALHO: Legislature may still be in
13 session then too.

14 CHAIRMAN ORGAIN: Yes. Okay. Next item
15 on the agenda is Item Number 4, rules committee
16 report.

17 MR. CARVALHO: Before the report, I give
18 my great thanks to the rules committee. We pressed
19 them into service at the very last minute. We
20 originally cancelled the rules committee because we
21 didn't think we were going to have rules and then
22 we did, and we made it very difficult for them with
23 multiple copies of different versions printed
24 different ways and they soldiered through, so we

1 are very grateful to you for being able to present
2 these today. Thank you.

3 MR. McCURDY: Well, thank you, David, for
4 understanding the difficulty which I know you do.
5 At the same time, we got the rules and we met this
6 past Monday and you have them here. What you have
7 is not revised in any way on the basis of what was
8 discussed in our meeting. I'd say primarily
9 because there hasn't been time to make changes, and
10 not a lot of changes probably would have
11 transpired, certainly nothing really substantial.

12 I don't know if there is anybody on
13 the phone who would speak to them, but let me just
14 say overall the nursing education scholarship
15 rules, having to do with some changes in how nurse
16 scholarships and for what nursing scholarships will
17 be apportioned, and then another revision of the
18 health care worker background check process.
19 That's what we had before us.

20 And we did consider them and recommend
21 some changes to come to the Board and, you know,
22 perhaps we could discuss some of those when we
23 actually look at the rules. Is there anybody on
24 the phone who would want to comment on the nursing

1 education scholarship material?

2 (No response.)

3 MR. McCURDY: Hearing no one, I will go
4 ahead and simply say you have the brief description
5 before you for this Act. The rules are amended
6 because of some changes in the law, as you would
7 expect, and the rulemaking adds essentially
8 graduate degrees in nursing to the mix and also
9 selection criteria are amended in various ways in
10 particular to incorporate some criteria of merit in
11 the matter of how people are selected.

12 And really, and other members of the
13 committee who are on the phone should certainly
14 feel free to comment on these, but I'll say one
15 comment at least that arose in our discussion had
16 to do with the possibility of adding some
17 definitions to some of the terminology that's in
18 here. For example, the monetary award program,
19 MAP, maybe would be good if that was defined I
20 thought.

21 Also the reference to weighting,
22 W-E-I-G-H-T, to weighting tuition and fees and so
23 on, that that could be explained perhaps in this
24 rather than simply by a reference referring to

1 something else that people wouldn't know who
2 weren't familiar with this process. Are there any
3 comments anybody else would make from the committee
4 was on the phone the other day?

5 We did see some typos and some
6 formatting issues and so on and David referred to a
7 little bit of that as well. So not hearing
8 anything different further about that, I will
9 simply say recommend that we forward these to JCAR
10 with some changes being made that were discussed by
11 us the other day. Again, nothing substantial.

12 CHAIRMAN ORGAIN: Let me just, I believe
13 that there are some questions in regards to the
14 health care worker background check.

15 MR. McCURDY: I'm talking about the
16 nursing education first.

17 DR. ORRIS: So moved.

18 MS. O'SULLIVAN: Second.

19 MR. McCURDY: Okay. You want to have us
20 go ahead and --

21 CHAIRMAN ORGAIN: Please.

22 MR. McCURDY: Okay. All in favor say aye.

23 (Whereupon Board Members
24 responded aye.)

1 MR. McCURDY: Opposed.

2 (No response.)

3 MS. O'SULLIVAN: May I make a quick
4 statement. Thank you very much for your very quick
5 work on these. We are in desperate need of the
6 graduate, all of them, but the graduate
7 scholarships, especially for us chronologically
8 gifted faculty who are vine on vine. So thank you.

9 MR. McCURDY: Well, and that's the one
10 thing I probably should add. Clearly this has to
11 do with what can we do to enforce the nursing
12 workforce by providing more education and so on and
13 this makes provision for graduate education to
14 train faculty among other things as well so
15 rewarding people for patient care.

16 MS. O'SULLIVAN: The law has been passed
17 and passed and you can't get the money because
18 there is no rules. So thank you.

19 MR. McCURDY: Okay. The second item is
20 the health care worker background check code and
21 revisions for this have come to our attention, I
22 don't know how long ago it was, within the last
23 year or two, but here they are again for variety of
24 reasons, and Dr. Orgain, you said there were some

1 folks here who had some interest. Should we go
2 ahead and invite their comments now or should we
3 say a little bit more about this?

4 CHAIRMAN ORGAIN: Please go ahead.

5 MR. McCURDY: Okay. The rulemaking is
6 being changed, at least my lay understanding of
7 this is that it has to do with the fact that now
8 you can do electronic fingerprinting. That process
9 is preferable in a whole variety of ways and
10 therefore sub plants primarily the old uniform
11 criminal whatever it is Act, UCIA, way of tracking
12 down criminal histories, although that option is
13 still available if there is some difficulties.

14 Is there anybody about this set of
15 rules who might be available on the phone or
16 anybody else who wants to comment? David.

17 MR. CARVALHO: One set of contacts and
18 then on more detail perhaps Jonna and Bill Bell can
19 weigh in. The context is, as you know, for a long
20 time Illinois has had a health care worker
21 background check which on its face says persons who
22 have been convicted of a long list of crimes are
23 ineligible to work in a listed number of health
24 care facilities.

1 However, from the beginning it was
2 always anticipated by the legislature that there
3 would be a waiver program administered by the
4 Department of Public Health which would allow folks
5 who had been convicted of those crimes to apply for
6 a waiver in order to work in a health care
7 facility, and the existing process tailored a
8 particular waiting period to each various
9 categories of crimes, and also identified certain
10 crimes that were forever barred but subject to a
11 discretionary waiver by the Director.

12 You've seen these rules before in a
13 different version last year when a rulemaking was
14 done to introduce this concept of electronic
15 checking and some other nice features that Jonna
16 and Bill can describe. What happened was as that
17 rule went through sort of the law of unintended
18 consequences came into play and in particular the
19 rule, as was drafted at the time, would bring a
20 number of important benefits.

21 A register would be created that would
22 allow much quicker checking, would allow keeping
23 data current so that at future times when people
24 change jobs the checking would be much quicker and

1 automatic. So that was the up side. The down side
2 of the rule pending last year was that the universe
3 of people who would likely get a waiver was cut
4 dramatically and in particular, and although these
5 numbers may sound high but waivers were generally
6 available to about 70 percent, 60 percent of the
7 people who applied and the changes to the rule that
8 were before you last year would have reduced that
9 significantly.

10 This rule and this law has always been
11 a balancing of interests between protecting persons
12 in health care settings and allowing for reasonable
13 re-entry into the work force of persons who have a
14 criminal record, especially in many areas down
15 state where the principal employer by far is the
16 health care industry, and so that tradeoff between
17 re-entry and safety is one that has a bit of
18 balance that has been achieved over the years, and
19 the Department reflected on the impact that this
20 was going to have on that tradeoff last year after
21 bringing the rules to you when concerns were
22 brought to us by advocates of the re-entry
23 situation and we decided to go back to the drawing
24 board and see if we could come up with a rule that

1 through a balance more similar to the balance that
2 had previously existed so that we would not have
3 the unintended consequence by bringing the benefit
4 of electronic and rap back into the process.

5 We believe we've now achieved that
6 balance. We've met, Jonna and I and Enrique, met
7 with a large number of advocates over a long period
8 of time and we now have that before you today. If
9 what I've glossed over doesn't make a lot of sense
10 in some detail, Jonna can perhaps supply answers to
11 your questions.

12 MS. VEACH: I would be happy to answer any
13 question you might have.

14 MR. McCURDY: Well, let me just say
15 probably a little bit about our process. When we
16 considered this rule, and again members of the
17 committee who are on the conference call can
18 certainly join in on this, but I would say a number
19 of concerns that we identified had to do with how
20 language might have been better, but in most cases
21 it was statutory language and so we were
22 constrained to live with what the legislature had
23 enacted and was then translated directly into the
24 rule.

1 So, you know, there wasn't a whole lot
2 of as you might say we could do about it. So
3 overall we went ahead and took the rule as was,
4 again, recommending some changes were they were
5 possible in terms of wording to forward onto this
6 body for its consideration and to recommend to
7 JCAR.

8 I think I want to make one other
9 comment myself reflecting on the rule after the
10 fact. The concern that I raised and it was
11 addressed had to do with the question of who pays
12 the cost of this process and I have to say also
13 don't know how large the cost is but to the extent
14 that the cost of going through this checking
15 process falls to the individual who wants to get a
16 job, and in many cases these are relatively low
17 wage workers I suspect, I think the question of
18 equity in that regard is at least one that has
19 occurred to me whether in some ways this is going
20 to be an obstacle to people obtaining employment
21 and I don't know the answer and it may not be a
22 large issue.

23 I certainly will say it's clear,
24 partly from the way the rules are written, that the

1 Department is sensitive to these issues and wants
2 to be sure people are not double charged when there
3 are problems within the system, for example. So, I
4 mean, it's another example in the effort to find
5 some balance, but at least it seems to me when we
6 impose this requirement, not to show you're
7 competent, but basically to show that you weren't a
8 crook of some sort of certain kinds.

9 It's a stringent sort of thing to have
10 to go through just to get a job if you have to pay
11 the freight for it and I know in many cases they're
12 not paying the freight, but I at least want to
13 raise the issue.

14 MR. CARVALHO: Let me provide again the
15 general framework and Jonna will probably be able
16 to provide some detail. Both the legislation and
17 the rulemaking were sensitive to the issue and in
18 particular I believe the legislation called for the
19 rulemaking implements the idea that if the state
20 were to negotiate a contract and then make the
21 price under that contract available to the people,
22 that the combined purchasing power of being
23 concentrated in that state contract would allow a
24 favorable price.

1 Now one of the features that's in the
2 rulemaking is that that theory is all well and good
3 but in fact there are a number of entities out
4 there currently offering this service to health
5 care facilities generally offering it in a bundled
6 way with other personnel related services and we
7 didn't want the rulemaking to disrupt those
8 relationship by saying not only are we going to
9 make available a statewide contract with a
10 negotiated price but we're going to require
11 everybody to use that statewide contract at that
12 negotiated price and thereby disrupting those
13 relationships.

14 So the last time I looked at the draft
15 we allowed both. Is that still in the draft that
16 you can go to the statewide contract as well as to
17 other vendors?

18 MS. VEACH: We don't have anything stated
19 specifically in the rules about that because we
20 haven't finished our IFP-RFP type process.

21 MR. BELL: We're still in negotiations
22 with CMS on that issue. They denied us to be on
23 the existing contract for the state for this issue,
24 but Frank did have a conversation with CMS again

1 and explained some things to them and we're still
2 working out how that would make -- they thought we
3 could come on as an addendum for the short period
4 of time for us to be able to do the bigger RFP-IFP,
5 whatever the proper term is type of thing, after
6 for the next fiscal year. So we're still legally
7 working this issue out with CMS.

8 CHAIRMAN ORGAIN: Excuse me, I need just
9 for the purposes of our transcriptionist if you
10 will say your name and please don't use acronyms
11 because CMS could mean Central Medicare and
12 Medicaid Services, Central Management Services so
13 and the same with some of other things if you
14 wouldn't mind, please.

15 MR. BELL: I am Bill Bell with the office
16 of health care regulation acting deputy director
17 and CMS that we're talking about in this case is
18 the state Central Management Services organization.

19 MR. CARVALHO: And just for clarity for me
20 and everybody, when you say something is up in the
21 air, what you mean is what will that statewide
22 contract look like whether it's an add on to the
23 existing contract or something separate from the
24 RFI. The part of my description where I said that

1 it will still be the opportunity for people to use
2 other vendors in the marketplace, there is nothing
3 in this rule that precludes that, is there?

4 MR. BELL: No.

5 CHAIRMAN ORGAIN: I believe that that also
6 answers the question from our guest in regards to
7 the fact that it appears as though this was, under
8 Section 955.285 in regards to the last scan vendor
9 contract, that there may have been only one vendor
10 and what you're essentially saying is that it will
11 be contracted out and there will be the possibility
12 of more than one vendor; am I to understand that?

13 MR. CARVALHO: I'll say it again and get
14 confirmation here but my understanding is that our
15 intent is to work through the state process to make
16 sure that there is a vendor available on a contract
17 with the state negotiates whether it be an add on
18 to the existing one or a new contract. That will
19 be our goal as the state, but once that's in place
20 there will not be a requirement that everybody use
21 them.

22 It will be available, but health care
23 facilities that are currently using other vendors
24 will be allowed to continue.

1 MS. VEACH: David, if I may, this is Jonna
2 Veach speaking. The way this is all set up is it's
3 all done electronically and in an electronic
4 process, and so any vendor that might be in a
5 situation with a contract in the future would have
6 to be able to meet these electronic processes.

7 So that is a limitation. It can't
8 just be any vendor if they can't meet the
9 electronic processes, and there is a requirement in
10 the law that they have to have had two years of
11 experience transmitting to the State Police. So
12 there are some limitations that might eliminate
13 some people and I don't want to give a false
14 impression here.

15 MR. CARVALHO: That two-year requirement
16 is in the rule or in the --

17 MS. VEACH: It's in the law.

18 CHAIRMAN ORGAIN: There are several
19 questions. Let me go to, and state your name,
20 please.

21 MR. KINNETT: My name is Bruce Kinnett and
22 I'm with Cook Whitter and with me today is Matt
23 Keppler who is with the Illinois Association of
24 Rehabilitation Facilities. We represent many

1 health interests, and appreciate your graciousness
2 in allowing us to just to address your concern, but
3 David really captured what our concern is.

4 Although the statute does allow for
5 the Department to negotiate for one or more
6 vendors, we're very concerned because we do know
7 that there are many vendors out there that are
8 providing these services now quite adequately. Our
9 concern is is that if for whatever purpose there
10 would end up being one vendor that many of these
11 private entities would be required to use, I just
12 think it would have a chilling effect with
13 providing those services.

14 The other thing I mention too is
15 certain is that I know the Department of
16 Professional Regulation is also in the process of
17 licensing, developing rules for licensing, and so
18 my concern is to make sure that the right hand is
19 knowing what the left hand is doing so it dovetails
20 seamlessly so there won't be an interruption.

21 And with me is Matt Keppler with the
22 Illinois Association of Rehabilitation Facilities.
23 Thank you.

24 MR. KEPPLER: Thank you very much. I,

1 again, thank the Department for, you know, and the
2 Department of Public Health and this Board for
3 helping move forward with these very important
4 rules. Our members are community agencies that
5 serve people with disabilities and mental illness
6 and for us it's obviously a safety issue and we
7 want to be able to have these individuals checked
8 out as thoroughly as possible.

9 What I have heard a lot about in this
10 process is about cost. What I think is a little
11 bit short-sided about that argument is it's not
12 really about the cost of the fingerprint. It's
13 about the cost of compiling with the law, it's
14 about travel, it's really for our members what
15 they've told us to say today is they said please
16 let the Board know that it's about access.

17 They need to be able to reach and get
18 these services within the allotted time frame and
19 they really do want to comply with the law and they
20 want to have workers in place that meet the
21 requirements as put forth in the law and the rule,
22 and so that's something that they ask, and I do
23 realize that the new rule revisions would allow for
24 one or more vendors and that's where I'm going with

1 the access issue.

2 We don't want our hands tied. We want
3 to be able to comply as quickly as possible. We
4 believe the private marketplace will bear, whether
5 it's the cost or the access issue, that a public
6 entity should not be dictating private terms of
7 these companies, you know, that do this work. And
8 I will say that the thing that seems a little
9 inconsistent in the rule is in the statute and the
10 rule on Page 5 it calls for negotiating a contract
11 with Public Health these vendors.

12 On Page 36 then you get into this
13 master contract idea about an RFP with what is only
14 one vendor currently. So there is an inconsistency
15 between Page 5 and Page 36 and I would submit to
16 you again that this is based upon the old model
17 when there was public funding from the federal
18 government to pay for the pilot.

19 I've never really seen, and I would
20 question today why there is an RFP in place when
21 this is private funds paying for this not public
22 funds. I question what the point of an RFP would
23 be about that. So I will say again that these
24 vendors that we would go to as the agencies that we

1 represent, they're certified by this Illinois State
2 Police. It's not somebody working out of a
3 suitcase out of the back of their trunk, and I
4 would also say that in the future it would be my
5 hope that the Department of Public Health would
6 continue to work very closely with the Department
7 of Financial and Public and Professional Regulation
8 on the licensing of these entities that are going
9 to provide these services because it's very
10 important that we can rely on that in the future to
11 know that the company we're getting the service
12 from is reputable.

13 So I just want you to know that you
14 hear a lot about costs from General Assembly. We
15 met with Representative Joyce, who many of you know
16 has carried this issue, and we've met with Public
17 Health and appreciate the work of the staff, but I
18 think there is still some work to be done on these
19 rules and appreciate the work that you guys are
20 doing here at the Board level. So thank you very
21 much.

22 MR. CARVALHO: Just two things. First,
23 work to be done on the rules, I appreciate knowing
24 exactly what needs to be changed because I can tell

1 you what we want the position to be. If the rules
2 don't be adequately do it, we'll change the rules.
3 We want the position to be is A, the General
4 Assembly wanted to make sure that she negotiated at
5 least a contract so that especially, as the
6 gentleman pointed out, access is an important part
7 of this.

8 It's not just the price. In the City
9 of Chicago the place to go to put your thumb on to
10 get scanned in will not be very far from the
11 employer and will not be very far from the
12 employee. The places in down state it could well
13 be, and so the General Assembly was very concerned
14 that we make sure that there is a option available
15 to everybody and there is that contract.

16 But the consistent position that we've
17 taken throughout is that we do not intend to occupy
18 the field with that contract and if there is
19 anything in this rule then we need to change it
20 because that's not what we've intended and if
21 that's not in this rule then we're okay with this
22 issue.

23 We intended that if your organization,
24 for example, is offering this as a service to your

1 members, that as long as you meet the other
2 requirements in the statute to be a vendor, that
3 you be allowed to continue to do that, but nothing
4 in here says that because there is a state contract
5 everybody has now got to use that.

6 Same thing for I believe MCHC, the
7 hospital association in the northern part, is
8 offering the service to its members. Same thing.
9 As long as they meet the statutory requirements to
10 be in the business, that nothing in this rule
11 knocks them out of there. That's our intent.

12 As it goes -- I assume the Board
13 agrees with that philosophy that we're not going to
14 knock nobody out, so if that's your recommendation
15 we'll continue to publish the rule in that format.
16 There will be an opportunity for comment if anybody
17 looks at the Ts and the Is and said they haven't
18 been crossed right or dotted right, please tell us
19 how to fix it because that's our intent.

20 MS. VEACH: This is Jonna Veach speaking.
21 If you look at Page 37 in I it addresses the fact
22 that we do want them, any vendor or technician that
23 it employs shall meet any licensing requirements
24 imposed by the State of Illinois. So we had

1 contacted Department of Financial and Professional
2 Regulations. They did not have their rules to
3 where we could, you know, use anything from there
4 so we made an encompassing statement to incorporate
5 that.

6 MR. McCURDY: So you think that addresses
7 the concern? Okay. Now, I don't want to take a
8 position on whether it does or it doesn't because,
9 you know, that looks like something that needs to
10 be looked at at least and re-reviewed, but my
11 question to all of you who are involved here,
12 including you who spoke about this, so does any of
13 the cost of carrying this out get passed on to the
14 would be employee?

15 MS. VEACH: Again, may I speak --

16 MR. McCURDY: Well, I'd actually like to
17 hear from the fellow in the rehab world what you
18 would say.

19 MR. KEPPLER: Oh, again, this is Matt
20 Keppler. I'm with the Illinois Association of
21 Rehab Facilities. There is nothing that I'm aware
22 of that says who will be paying for the cost of the
23 fingerprint. I believe that would be a choice
24 issue, whether it would be the facility or the

1 individual.

2 I know that there have been, the
3 spirit of the intent would be that the employer
4 would pay and that's why there has been so much
5 discussion about cost because they want to try to
6 limited cost, and we are very sensitive to that. I
7 don't see our agencies really passing it on to the
8 individual because these are direct care workers
9 that we're talking about and they don't make very
10 much money.

11 So from that sense I certainly
12 appreciate that there is some involvement, some
13 thought about the cost that goes into it. I will
14 say that whether it's a master contract that's
15 optional and other vendors are out there to provide
16 a service, you know, I would hope that everybody
17 would be on a level playing field so that, you
18 know, we have a consistent policy throughout the
19 state no matter what happens.

20 That's what makes me a little bit
21 nervous about Chicago versus down state just using
22 the example that Mr. Carvalho gave. So I'm not
23 aware of anything that would change that and I
24 understand that that may be why there is some

1 efforts trying to put some input in there about the
2 cost.

3 MS. VEACH: This is Jonna Veach speaking
4 again. There is a piece in the Act that does
5 require facilities to pay for those individuals
6 that they're hiring that are CNAs; however, if it
7 is any other type of employee, that cost can be
8 pasted on to the employee. There is also a
9 requirement for students to have a background check
10 and students would be paying for that.

11 But let me please, if I could take a
12 moment of your time and explain the process to you.
13 Say if we're starting with a student and they're
14 investing in their future and they're paying for
15 their books and fees and so forth and they also pay
16 for this background check, because we have got it
17 initiated in such a way that the fingerprint that
18 they are collecting as going into the student would
19 be kept in State Police's repository and if there
20 is any future crime associated to that fingerprint
21 then IDPH would get an automatic notification
22 because in the employment history that facilities
23 are required to put in to our application 30 days
24 from hire or termination and a yearly verification

1 if the person continues to work there, then we know
2 electronically where that person is working and we
3 can send that notification to that employer which
4 that makes it a perpetual background check.

5 MR. McCURDY: So a one time fee is what
6 you're saying.

7 MS. VEACH: It's a one time fee for that
8 student that goes in, so it's an investment into
9 their career into the health industry.

10 MR. McCURDY: Do we have any ball park
11 idea how much that would be?

12 MS. O'SULLIVAN: \$50 to \$75 is what our
13 students pay.

14 MS. VEACH: The State Police charge is \$15
15 electronically and then the rest of the charge
16 would depend on whatever the live scan finger is.

17 DR. ORRIS: What is the procedure after
18 that happens? I understand there is a gradation
19 and I think a very appropriate gradation in the
20 length of time after an offense and a person is
21 convicted of different lengths of time for an
22 automatic waiver on an evaluation of the individual
23 offense.

24 That implies we're looking at a person

1 applying that's done something in the past. You've
2 just identified a process in which the person is
3 employed, commits an offense, minor offense,
4 unrelated to this -- well, some of the offenses
5 that were in there that have a short period of time
6 are more minor and often unrelated to any activity
7 in the health care field in one way or another.

8 This sounds like a situation in which
9 the individual gets convicted, gets automatically
10 fired, and then how does that work? Does somebody
11 look at that? Is there some flexibility in saying
12 this was related, this wasn't related.

13 MS. VEACH: Number one, the facilities are
14 only notified of those crimes that are listed as
15 the disqualifying crimes. So if they have DUIs or
16 if they have other crimes, whatever it is it's not
17 listed in those 96 crimes that are disqualifying,
18 then the facility does not get notification of
19 that.

20 So they're only getting notified if
21 the individual has a crime that disqualifies them
22 and then they would be terminated until they can
23 get a waiver, which is what our current process is
24 anyway, it's just that we're making it faster to

1 get them back to work quicker if they qualify for
2 waiver.

3 DR. ORRIS: Can you direct me to the
4 listing of them because there were some crimes here
5 that were --

6 MS. VEACH: Inn Section 160.

7 DR. ORRIS: Page 11.

8 MR. McCURDY: The disqualifying offenses.

9 MS. VEACH: And these are actually listed
10 in the Act so therefore we are acting only upon
11 what is listed in the Act.

12 DR. ORRIS: Right, I got that. And not
13 only are they listed in the Act, but obviously they
14 come from the criminal statutes as well and I
15 probably don't understand the specifics of them,
16 but there was -- I'll stop. Let me find what I'm
17 talking about.

18 MS. VEACH: While you're looking for that,
19 let me just state that I think that the original
20 premises around these particular crimes are kind of
21 following along with the idea of what the federal
22 government has in your administrative findings of
23 abuse, neglect and theft, and if you look at most
24 of these crimes they are based upon abuse, neglect,

1 theft or exploitation of some sort like sexual
2 crimes or drugs.

3 DR. ORRIS: Well, it looks like, for
4 instance, 15. You could have somebody who was
5 convicted of shoplifting of a minor amount, and
6 again I don't understand the criminal statutes here
7 so maybe that's not an accurate identification, who
8 is not only going to be convicted, pay a fine for
9 that or whatever, but lose their job until the
10 state evaluates that situation.

11 Is there flexibility for the state to
12 evaluate that situation and say take the employee's
13 employment record, employee's time, and balance
14 that with respect here or is there an automatic six
15 months, two years or whatever before they can be
16 considered?

17 MS. VEACH: Let's take a scenario to help
18 understand this. If an individual is applying for
19 a job and they have, we'll say a misdemeanor theft
20 in their background, which would cause them to be a
21 disqualifying conviction, then the person going to
22 try to hire them they might hire them on a
23 conditional hire and get this background check back
24 and then find out that they have a disqualifying

1 conviction.

2 But just a moment. That's where if
3 this has been a long period of time, that's where
4 the automatic waiver comes in to fact and when they
5 get their e-mail saying it's a disqualifying
6 conviction it also says on there waiver granted.
7 So this is for the person who has a minor crime and
8 it's been a longer period of time.

9 So they don't even lose a day of work
10 under these new proposed rules, but under the old
11 rules they would have been out of a job until they
12 could have then gone and got a fingerprint check
13 because they first got it under UCI name check and
14 then they would have had to go through the waiver
15 process.

16 DR. ORRIS: That's not my question. I
17 understand that and I applaud the agency on all the
18 work you've don, but I'm asking about an employee
19 who is employed commits perhaps this minor offense.

20 MS. VEACH: Okay. And also, remember most
21 of these employees are CNAs that we're talking
22 about, the unlicensed professional that's working
23 out there and caring for people. They have gone
24 through training as a CNA and this whole law has

1 been explained to them in their training as a CNA,
2 and part of the federal rules are administrative
3 findings of abuse, neglect or theft.

4 So if they're working in that
5 situation as a CNA and they've had all this
6 training, they've had background checks, they are
7 very aware of the fact that if they go out and
8 commit this misdemeanor and get caught of it, that
9 they will lose their job until they can go through
10 a period of time, then yes they are terminated and
11 they have to wait their period of time and then
12 apply for a waiver.

13 DR. ORRIS: And what's the period of time
14 on that?

15 MS. VEACH: If it were a misdemeanor for
16 one offense I think it's one year.

17 DR. ORRIS: So there is not a capability
18 of the employer, of a judge, of the Department to
19 balance those type of offenses versus the rest of
20 the person's employment, the activity, extenuating
21 circumstances or whatever. I could give you
22 another one on that criminal trespass.

23 Let's say there is a demonstration at
24 the employer's home and everybody gets carted off

1 to jail for this union demonstration or whatever.
2 This person is now not only convicted but also out
3 of a job for a year without any ability to balance
4 or negotiate or discuss.

5 MR. McCURDY: But this is the statutory
6 requirement; am I correct?

7 MS. VEACH: Well, the statutory
8 requirement is that this is a disqualifying
9 conviction. It is in the rule that we're setting
10 up the timing.

11 MR. CARVALHO: It's the rule. So, for
12 example, if we wanted to we could have a rule that
13 provided for a shorter period of time.

14 MR. McCURDY: Oh, okay.

15 MR. CARVALHO: The periods of time that
16 are disqualifying are not in the waiver.

17 MS. VEACH: We could, but we've also got
18 to remember that the spirit of the Health Care
19 Worker Background Check Act is to protect those who
20 cannot protect themselves. Do you want to be the
21 person laying in a hospital bed that cannot
22 necessarily get up and protect themselves?

23 My sister-in-law, she's a very vibrant
24 person, but she went to the hospital and while she

1 was in there she had passed out, they took her in,
2 somebody stole \$50 out of her purse. That's not
3 the type of person we want around people who are
4 working or are unable to protect themselves. If
5 you're in a nursing home and you have a credit card
6 laying there for some reason, you don't want to
7 worry about somebody coming along and stealing that
8 identity from you and taking your stuff.

9 So we are looking at it in a
10 protection side and I think that if they've had
11 this training, if they've been made fully aware and
12 then they go out and they commit that crime after
13 having all this, then yes, a year really isn't very
14 long at all. They should be responsible.

15 DR. ORRIS: I completely agree a year
16 isn't very long. I think this is important and I
17 want to pursue it.

18 CHAIRMAN ORGAIN: Excuse me, Peter, just a
19 second. What I'd like for us to do, since it's a
20 concern that you might have, is there is a period
21 that you can take advantage of in terms of comment,
22 public comment. So we don't necessarily have to --

23 DR. ORRIS: I'd rather express my comment
24 here on the Board because it's coming before us for

1 a vote, and I could wait and express it as in a
2 vote, that would be all right to explain my vote, I
3 don't care. But I thought that's what this was
4 coming for discussion and I missed this in the
5 rules committee. I didn't understand this and I
6 want to pursue it some more here.

7 MR. CARVALHO: I should, in fairness, also
8 bring up another point because I received an e-mail
9 today and so I'm now expressing the view of someone
10 who asked me to raise it, not my own personal view,
11 and when you hear it you'll understand why I make
12 that caveat.

13 We worked with the re-entry advocates
14 on this rule and the rule before you makes one
15 change from what they had agreed upon, and that was
16 there used to be a provision in the rule that
17 allowed the Director to make the waiver regardless
18 of everything else and that was removed in this
19 last draft.

20 I was not in the conversation when
21 that happened so perhaps Bill or Jonna can explain
22 why we did that, but there has been an objection to
23 that and the re-entry advocates asked me to bring
24 that to your attention.

1 DR. ORRIS: That's my point on the
2 discussion. I don't think that any of these
3 automatics should be automatics without a human
4 look, a human face on it. A whole variety of these
5 things I have no problem automatic one way or
6 another, but I'm concerned about an unequal
7 application here.

8 I'm concerned that one year isn't very
9 long to change somebody's approach, so therefore I
10 think what is being done is the person is, as you
11 describe, being threatened with a secondary
12 punishment that being punished in court and then
13 they're being punished again by the state. I
14 suspect there is some challenge to that on the
15 variety of legal grounds as well, but I don't think
16 that works in that way.

17 I don't have a problem with having
18 that in there. My problem is that there should be
19 an ability for a human being, the Director,
20 whatever, to look over this, to balance it, to have
21 the employer come in with their opinions on it or
22 whatever. That's all.

23 MS. VEACH: We do have the waiver process
24 and we ask them to send in any type of information

1 they have, but if it does fit within that period of
2 time frame it is not allowed at that point in time,
3 and there was discussion about whether the director
4 should have that overriding ability or not and
5 after much discussion and careful thought the
6 Director did express concerns of the fact that it
7 was opening up not only himself but the Department
8 and even the Governor's office for liability by him
9 overriding it in a situation and then that
10 individual he overrode go out and do something that
11 could cause us more liability on that side than the
12 other side, and after all we are here to protect
13 those people.

14 CHAIRMAN ORGAIN: Kevin.

15 MR. HUTCHISON: Maybe my question has been
16 answered and I have not read, I'm not familiar with
17 the rules, so I guess my question is in addition to
18 the waiver is there some type of appeal mechanism
19 or due process for these? I'm hearing the concern
20 we're on auto pilot here based on the rules for
21 certain time tables in terms of due process. Is
22 there an appeal process that the employee and/or
23 the employer or is that part the waiver?

24 MS. VEACH: They can submit for a waiver

1 more than one time.

2 MR. HUTCHISON: So you're equating the
3 waiver or request for a waiver as a request for an
4 appeal?

5 MS. VEACH: If they apply for a waiver now
6 and they don't have or if they haven't met the
7 minimum time periods, as soon as they've met those
8 minimum time periods they can apply again. There
9 is no problem.

10 MR. BELL: There is no appeal process.

11 MR. HUTCHISON: That's what I was asking.

12 MR. CARVALHO: Can I ask you another
13 question to make sure it's clear for the committee
14 because I want to make sure it's clear in my own
15 mind too. The rule that we presented to you last
16 year took the existing framework, I'll make up a
17 hypothetical, crime X under the old system without
18 the electronic stuff, crime X would need to --
19 would need a three-year period where you couldn't
20 get a waiver and then after three years you could
21 apply and a committee decided, based on all the
22 material, whether to give you one.

23 The rule that we had gave you last
24 year might have taken that same situation and said

1 crime X, there is a five-year period and then it is
2 automatic. The rule that we present to you today
3 combines those two approaches and says in crime X,
4 after a three-year period, you can apply. If five
5 years have elapsed it's automatic, but if you're in
6 that three to five-year gap then there is a
7 committee consideration.

8 So that's the rule that we present to
9 you today. It combines both the approach of taking
10 everything in the person's record into account if a
11 short period of time has passed, giving it to you
12 automatically in many instance if a long period of
13 time has passed, but in all instances Peter's point
14 is correctly stated, one can have different
15 opinions as to the conclusion, but there is a
16 period of time for which no waiver is available,
17 and as was the case before this rule was introduced
18 say for that one possible Director's override which
19 to my knowledge has not been done in years and
20 years.

21 MS. VEACH: At least two years.

22 MR. BELL: It was for awhile and then it
23 stopped. This is Bill Bell again. The question is
24 as we went into this open-minded knowing that yes,

1 there was going to be situations where people would
2 lose their job. The legislature established a list
3 of convictions and so based on that list there will
4 be times when someone will lose their job, but
5 again we were focused on the side of the resident
6 or the patient.

7 Everything is geared on that direction
8 and we weren't looking as much on the worker, if
9 you will, it was always, which we believe our job
10 is, is for protection of resident, patients,
11 clients. That's where the direction of this went.

12 CHAIRMAN ORGAIN: Peter, just one second.
13 Tim had his hand up.

14 DR. VEGA: Better finish this argument.

15 DR. ORRIS: I'll stop after this on this
16 because I don't think we're going to come to
17 resolution on it, but if you want to defer that
18 way, which I have no problem with in general,
19 you're much safer to go back to the original and
20 not have any of these shorter periods of time and
21 in fact you could just eliminate everybody from it
22 without an automatic waiver as well.

23 I wouldn't favor that. I don't think
24 that helps either the care nor protects the ability

1 of these workers and you were thinking about a for
2 instance in this situation. Here I am a mother of
3 four in a convenience store and one of the kids
4 picks up chewing gum going out the door or
5 whatever.

6 I might well get in court on it, my
7 only way to save my job then there is for the
8 lawyer to convince the judge not to convict us, not
9 to be convicted. There is no secondary look from
10 the employment point of view that says that this is
11 not impacts in that way. It's an extreme
12 situation. That's my concern so I'll stop there.

13 CHAIRMAN ORGAIN: Jane.

14 DR. JACKMAN: It does see rather harsh
15 maybe under some circumstances, but if somebody has
16 been prosecuted, has been convicted, I don't know
17 that the Department has any way currently to
18 investigate that adequately, you know, through the
19 appeal process. You know I think you need to look
20 at the reason it was intended which was to protect,
21 you know, patients.

22 MS. O'SULLIVAN: I agree wholeheartedly.
23 I think the real emphasis, you know, with all the
24 horrors you hear about in health care today, I just

1 think that the emphasis needs to be on protecting
2 the patients and, you know, I would agree with the
3 take that the Department has come up with on this.

4 MR. McCURDY: Let me move to a motion so
5 that, because we do unfortunately perhaps have
6 other business that really needs to be transpired
7 here.

8 MS. O'SULLIVAN: Unfortunate. Thanks
9 David.

10 MR. McCURDY: In terms of continuing the
11 discussion at any rate. That's what I'm trying to
12 say. Sorry about that, Ann. Yes, Tim.

13 DR. VEGA: How many nursing homes or
14 facilities would you consider down state versus
15 Chicago metro area?

16 MS. VEACH: Out of the facilities that are
17 affected by this Act there is approximately 100 in
18 the lower third of the state and around the Chicago
19 area there is about a thousand.

20 DR. VEGA: About a thousand. And is
21 there, it looked like the gentleman were talking
22 about like if you set up a program and two years of
23 experience is required, if you don't have a
24 monopoly initially it looks like this entity or

1 contract will have an advantage down the road, and
2 my question is are there, and I don't know enough
3 to even have an opinion on it, is there precedence
4 where a state monopoly or a monopoly on something
5 will lower costs to people?

6 MS. VEACH: There is a statewide vendor
7 contract out there right now and the vendor portion
8 of that is \$7.95, and what she was saying here
9 awhile ago is was it \$50 to \$75?

10 MS. O'SULLIVAN: For our students in an RN
11 program, but it's a little -- but it's the same
12 process.

13 MS. VEACH: Right, but the State Police
14 portion of that is \$15, so the difference between
15 those is the vendor cost and that's what I think
16 Representative Joyce was trying to emphasize is
17 yes, this is a good program, it has so many
18 benefits down the road, but let's try to control
19 the cost as much as we can so that it is affordable
20 as well as accessible.

21 DR. VEGA: Do the State Police have their
22 own program or do they use a vendor or multiple --

23 MS. VEACH: No, not the State Police, no.

24 DR. VEGA: How do they do it then?

1 MS. VEACH: State Police would only be
2 doing it through the criminal justice system for
3 crimes. This would be a contract for non-criminal
4 vendor printing.

5 DR. VEGA: Okay. So the court system has
6 their own.

7 MR. CARVALHO: Dr. Vega, the theory, and
8 you're right, the usual situation you think of
9 competition is something that brings prices down,
10 but here's why it's a different situation here.
11 Competition brings price down in the markets in
12 which the competitors choose to compete, and so for
13 example if the markets, without any government
14 assistance the markets were the only thing that
15 dictated where airplanes would fly, airplanes
16 wouldn't fly to any little town or the prices would
17 be exorbitant.

18 And so the goal of Representative
19 Joyce and this legislation wasn't to hold the price
20 down because they thought a single vendor would do
21 that. They were to make sure that there was a best
22 price available to everywhere within the state.
23 Implicit in that, and it was a legislative choice,
24 but in implicit in that is that certain areas of

1 the state are going to be subsidizing other areas
2 of the state.

3 In other words, if there is a
4 statewide contract at a fixed price, that fixed
5 price the vendor is going to offer is probably
6 higher than he might have charged in the places
7 where it's cheaper to deliver the services and
8 lower than he might have charged in the areas of
9 the state where it's more expensive, and as a
10 result of that everybody in the state will have
11 access to that median price.

12 A little higher than it might have
13 been in areas in some places of the state, but
14 lower than others.

15 DR. VEGA: So they can measure their
16 proposals based on the state contract as a
17 reference point.

18 MR. CARVALHO: The bidders are still going
19 to be competing against each other to get the
20 contract and so that will help drive the price
21 down, but the price will inherently be that balance
22 between cheaper areas of the state and less cheap.
23 I do have a question for Jonna. Is the two-year
24 requirement of experience in the statute or is that

1 our rule?

2 MS. VEACH: It's in the statute.

3 MR. CARVALHO: Okay.

4 MR. McCURDY: I would like to go ahead and
5 put a motion on the floor because we can still
6 discuss it if it comes to that, but I would like to
7 move that we go ahead and, first of all, that we
8 ask the Department to reconsider the language about
9 the question about how many vendors might be
10 contracted with and make sure that it says what
11 it's clear the Department means to say and what
12 would at least address the concerns that were
13 addressed by the rehabilitation facilities
14 disabilities constituency.

15 MS. VEACH: Pardon me, but there is no
16 language in there in the rules that say other than
17 the wording that says in the Act contract or
18 contracts. It doesn't say anything about limiting
19 it.

20 MR. CARVALHO: That's doing what he just
21 said which is checking, so we'll check yes, we can
22 do that.

23 MR. McCURDY: Okay. That would be good.
24 Thank you. And of course there are other concerns

1 here about which we have not reached necessarily
2 agreement but, you know, those concerns are
3 probably likely to come up again, but rather than
4 make specific recommendations I think I would say
5 let us go ahead as part of the motion ask for that
6 rechecking about the one item that I mentioned and
7 otherwise that we recommend that this rule be
8 passed on to JCAR for their consideration.

9 And the other thing, and one other
10 thing I do want to add, and that is with careful
11 consideration for the cost to workers who are
12 applying for jobs. I think that's something, I
13 don't have specific language to propose, but I
14 think that needs to be a concern that I would still
15 like to see in the mix. That's the motion.

16 MS. O'SULLIVAN: Second.

17 MR. McCURDY: Peter.

18 DR. ORRIS: Yeah, another issue. One
19 other thing on the record that was a concern that
20 was assuaged during the rules committee but since I
21 don't see it in the writing of the rules I just
22 want to say it again here, I was concerned that the
23 appeals process was entirely in writing and
24 requiring a capability of writing that is not

1 necessarily uniform throughout the state or amongst
2 these different categories of workers and I was
3 concerned that there would be aid and I was assured
4 by the Department that they work with people to
5 assure that the written appeals are able to be
6 implemented in an appropriate way, et cetera.

7 So I was very happy with that and that
8 did assuage that concern for me but I wanted it on
9 the record.

10 MR. CARVALHO: Actually, it would be
11 interesting to note since we do have facility
12 people here, I was under the impression that often
13 times facilities work with their job applicants to
14 do this. Do you know whether that exists in your
15 industry or is that just other industries?

16 MR. KEPPLER: I actually don't know. I
17 don't know how the legislative side works so I'm
18 not on the day-to-day phase.

19 MR. McCURDY: Gotcha.

20 MR. KEPPLER: I could find out though if
21 the Board would like.

22 MS. VEACH: They sometimes do but are not
23 required to.

24 MR. McCURDY: Is there any further

1 discussion?

2 (No response.)

3 MR. McCURDY: All in favor of proceeding,
4 as clearly as I hope the motion is, say aye.

5 (Whereupon Board Members
6 responded aye.)

7 MR. McCURDY: Is there opposed?

8 DR. ORRIS; I oppose for the reasons
9 previously stated about the automatic.

10 MR. McCURDY: Okay. Any abstentions?

11 (No response.)

12 MR. McCURDY: Okay.

13 CHAIRMAN ORGAIN: Is there anyone on the
14 phone?

15 (No response.)

16 CHAIRMAN ORGAIN: Okay.

17 MR. KEPPLER: I just want to say thank you
18 very much.

19 MR. CARVALHO: Steve is on the phone.

20 MR. McCURDY: So, I mean, I would also say
21 thanks to everybody and just so you know, and the
22 unfortunate part I thought was that if anything our
23 discussion had gone on long enough that we really
24 needed to get to the policy.

1 MS. O'SULLIVAN: The unfortunately
2 adjective was in the wrong place.

3 MR. McCURDY: It was positioned wrong.

4 MS. O'SULLIVAN: I'll dually note that.
5 Would you make sure that's in the minutes.

6 CHAIRMAN ORGAIN: And I certainly
7 appreciate that we feel strongly about certain
8 items and I'm going to hold everybody over because
9 of Peter.

10 MR. McCURDY: Then that's something we can
11 feel strongly about.

12 CHAIRMAN ORGAIN: Okay. Let's go on. You
13 did get the agenda and the revisions for Item
14 Number 5, it's subcommittee reports, because we're
15 going to deal with more than just the policy
16 committee but Ann, if you can go on with policy
17 committee report.

18 MS. O'SULLIVAN: Okay. Well, I do have a
19 question about that then. Why is the policy
20 committee like listed as a subcommittee and the
21 rules committee is a rules committee. I guess, I
22 mean, and that's something you and I can talk about
23 later but I did have concern.

24 Anyway, the policy committee finally,

1 this is historic, we got to meet on our own on a
2 phone call, what's it been like two years or
3 something, year and a half. So we did get to meet.
4 We do have meeting notes from that meeting on
5 January 31st. We had a very active conversation.

6 I do want to answer a question for you
7 on here. We got the answer but the whole Board
8 will not have. On the first page of the minutes,
9 the third bullet under policy members emphasized
10 issues of importance, the smoking thing came up of
11 course. We had questioned about the local home
12 rule overrule the current state legislation and
13 David replied to us no so I want to make sure that
14 everybody has that in there. That had came up.

15 MR. CARVALHO: And since this is a record
16 forever, just to make sure it's on the record, the
17 reason the policy committee couldn't meet wasn't
18 for lack of trying on their part.

19 MS. O'SULLIVAN: No, no.

20 MR. CARVALHO: It was because our bylaws
21 didn't allow for telephonic meetings. Once the law
22 got changed and now that your bylaws have been
23 changed, the very diligent members of the policy
24 committee met right away.

1 MS. O'SULLIVAN: We kept trying. So we
2 then looked at our charge from the law and then we
3 primarily tried to develop an agenda for the next
4 couple of years or whatever, and so what we're
5 looking at is the report that you have in front of
6 you. Jerry Kruse and Tim worked on it and we all
7 kind of gave some input to it, and in the interest
8 of time I'm going to let Jerry present the work
9 he's done, but I want you to focus primarily on the
10 proposal part because the policy committee is
11 looking for your endorsement to continue this work
12 but we're taking a little bit different tact than
13 we've taken before on this.

14 So Jerry will present what he's got
15 here and then we'll get your support of hopefully
16 what we'd like to do next.

17 DR. KRUSE: Thank you. So the document
18 I'll be discussing is entitled Illinois State Board
19 of Health Policy Committee 2008 Agenda Organization
20 of Healthcare Delivery. I won't say too much about
21 the introduction and the basis except to say that
22 over the past few years there have been a lot of
23 proposals, a lot of work on the part of the State
24 Board of Health that have significant potential to

1 improve healthcare outcomes, lower healthcare
2 costs, improve healthcare equity and access and
3 reduce disparities.

4 Things like the State Health
5 Improvement Plan, Health Protection Act, the
6 Healthcare Justice Act and a bunch of other
7 specific projects. So what we thought about in our
8 committee was a way to develop and organize a
9 framework so we might maximize the way things move
10 with each one of these things, and just given the
11 fact that in the United States there seems to be a
12 little bit of a fracture between schools of public
13 health and other healthcare schools and between the
14 public health departments and the implementation of
15 healthcare and medical practices.

16 The idea of this proposal was to help
17 develop collaborative relationships between public
18 health organizations, patients in medical homes and
19 community care organizations. Now the reason why
20 those terms were selected was because there's
21 significant evidence that the structure of those
22 organizations that have those terms actually are
23 beneficial for healthcare outcomes and lowering
24 costs and the things that we talked about, and

1 because they do have some legislative definition
2 now and they're gaining some traction in congress
3 and various state legislatures as well.

4 So the basis for the recommendations,
5 and I won't go over that at all because the basis
6 for the recommendations are listed on Page 5 or
7 Section 5 of this report. A number of websites and
8 other things that go through the evidence-based
9 effectiveness for all of these proposals and some
10 of the things that have been done in other places
11 in the United States that have been shown to be
12 effective.

13 So the proposal itself is in Section
14 Number 3, and specifically says that the State
15 Board of Health take a broad view of healthcare
16 delivery systems and their integration with public
17 health initiatives. Number one, develop methods to
18 better integrate public health initiatives and
19 public health departments with medical and
20 healthcare practices, particularly those that
21 quality as patient-centered medical homes and with
22 community care coordination organizations.

23 Two, develop recommendations and
24 policies that support the development of effective

1 community care coordination organizations, and
2 three, develop recommendations and policies that
3 support the development of a pervasive network of
4 the patient-centered medical home.

5 Section number four then is examples
6 of potential specifics steps that we can take.
7 Number one, implementation steps for the State
8 Health Improvement Plan, and I just might say that
9 if you take a look at the State Health Improvement
10 Plan, it's organized by strategic issues and
11 outcomes and those are, number one, access;
12 number two, use of health information technology;
13 number three, reduction of disparities in
14 healthcare; number four, defining systems of
15 accountability for population health outcomes;
16 number five, workforce issues, and number six,
17 priority conditions, and four are listed.

18 And so this type of organizing
19 framework fits, I'd say perfectly, with those six
20 things the State Health Improvement Plan, and then
21 when you get further into the State Health
22 Improvement Plan those strategies are defined by
23 strategies by sector which would be fertile ground
24 for work using this kind of framework.

1 Second, examining other things that
2 have been worked on by the State Board of Health.
3 Third, utilizing the organizing framework to
4 address issues of interest to the State Board of
5 Health, and they're listed in the document. And
6 then another idea that our committee had was to
7 utilization of health data from State of Illinois
8 employees for demonstration projects of healthcare
9 integrations, outcomes and costs, which might be a
10 fairly expensive kind of endeavor but it might be
11 very important to moving forward for years to come,
12 and then making healthcare workforce
13 recommendations.

14 So that's the basis of the document,
15 and again it's a little bit different than looking
16 at specific rules and regulations. It's more of an
17 idea as to how can the State Board of Health move
18 forward the things that we've proposed in the past
19 so that they are most effective in helping us and
20 the State of Illinois reach its desired outcomes
21 for health.

22 DR. VEGA: There is a slide set here
23 because this is happening in the private sector and
24 this goes with what Peter was saying. We have so

1 many programs going, how do you measure -- how do
2 you even have a hint of quality besides us
3 searching the universe for information.

4 Well, that's the job of a medical
5 home, and to integrate with public health, private
6 industry, evidence-based knowledge. So in a way
7 it's a mechanism to get to where we need to go in
8 the SHIP objectives, so it's kind of a unique
9 thing. This is an example, just some examples,
10 more for informational purposes, but it's kind of
11 picking a vehicle that meets where we would want to
12 go. So it's very, like you said, it's a mission.

13 CHAIRMAN ORGAIN: I think that you have
14 this document electronically that you're referring
15 to and if you can send it to Cleatia electronically
16 then that would be useful. It's called
17 transforming healthcare together, new platforms of
18 care from, as he indicated, the private sector that
19 adds credence to what the policy committee is
20 doing.

21 MS. O'SULLIVAN: Right, exactly. Well,
22 like Jerry said, all this reference list is like a
23 sampling of the best. I mean there is tons of
24 other stuff out there, and one of the things that I

1 came across right after, and I have to say this
2 whole concept was new to me, Tim and Jerry have
3 been talking about it for a couple years here I
4 think, and what I came across right after our
5 policy committee was several things coming up in
6 the nursing literature which was just very
7 appropriate.

8 And rightfully so we're titling this
9 from the legislative perspective patients that are
10 at medical homes because that's what the federal
11 legislation titles it. We don't want to mess up
12 titles, but it's alternatively known as a
13 healthcare home because it's not just about, you
14 know, it's the entire care that the patient is
15 getting.

16 So we're not just focused on the
17 physician's practice, although of course that's
18 very important, but the issue is it's all of the
19 healthcare they're getting that needs to be
20 coordinated, and as they were going through this on
21 our call, we just saw this as being the perfect
22 vehicle for implementing a whole lot of the SHIP
23 plan and organizing the work that we're doing.

24 So we would ask for your support for

1 the committee to go ahead and work on, in this
2 proposal areas, number one, two, and three and
3 we'll just kind of keep -- and we'll bring back
4 then to you all recommendations, policies,
5 proposals, that then will, I mean I know the Board
6 of Health doesn't implement them, but then we are
7 advisory to the Department in those areas.

8 And one of the things that we see
9 vitally important about this, and I think it might
10 be your next agenda item, is what are we going to
11 do with SHIP. One of the questions you see
12 unanswered yet in our policy committee is what's
13 happening with SHIP. We would like Elissa to keep
14 working with us, David is out of the room
15 unfortunately, we would like Elissa to work with us
16 or somebody from --

17 MS. BASSLER: I'm here by the way.

18 MS. O'SULLIVAN: Oh, wonderful. Hi,
19 Elissa. So because that was the legislative
20 mandate for this kind of work to get done and now
21 we see a way of like carrying it out.

22 CHAIRMAN ORGAIN: Is there anyone else on
23 the phone, please identify yourselves.

24 MS. BOWEN: Would you identify yourself,

1 Elissa, please.

2 MS. BASSLER: This is Elissa Bassler, the
3 Executive Director of the Illinois Public Health
4 Institute.

5 MS. BOWEN: Thank you.

6 CHAIRMAN ORGAIN: Let's move on to -- do
7 you have a motion?

8 MS. O'SULLIVAN: We move that the Board
9 endorse the policy committee to carry out the
10 actions in the proposal of this report.

11 DR. JACKMAN: Second.

12 CHAIRMAN ORGAIN: So moved and seconded.
13 Discussion. Peter.

14 DR. ORRIS: I think it's a wonderful
15 initiative, and I thought your report was very good
16 and very clear and concise. Two suggestions. One
17 is, and I think you've underlined it by noting the
18 organizations that are interested, the ISMS, the
19 nurses in the state, et cetera.

20 Wouldn't it be appropriate to talk
21 about a stakeholder meeting strategy on this issue
22 as one of the first steps for the Board of Health
23 under the Board or under the Department to pull
24 together, it doesn't have to be elaborate, but to

1 be thinking because, at least for the ISMS we know
2 it's not only thinking here but nationally, et
3 cetera about that. So I just think that bringing
4 in all the people that might be interested from the
5 organizations and from the industry and the
6 healthcare sector would be helpful. Number two --

7 CHAIRMAN ORGAIN: Was that a question,
8 Peter, or was it a recommendation?

9 DR. ORRIS: Suggestion.

10 CHAIRMAN ORGAIN: Okay.

11 MS. O'SULLIVAN: We'll consider it.

12 DR. ORRIS: The second practical step,
13 I've been asked to represent APHA as a liaison on a
14 CDC task force that does their community health --
15 community preventative medicine stuff just like the
16 US public health service preventative medicine; in
17 other words, they evaluate these kinds of
18 initiatives as to what is the fact basis and what
19 is the evidence base and do we know what works or
20 doesn't work or whatever.

21 And I just think they would be -- and
22 they respond to letters and I would just recommend
23 that if we looked at this, the Board might write a
24 letter to them asking them to evaluate this

1 consciousness, this approach.

2 DR. KRUSE: Asking who to evaluate it?

3 DR. ORRIS: Well, that's my problem
4 articulating it correctly. There are two task
5 forces that APHA has. One is the US public health
6 service task force about the evidence-based or
7 clinic interventions and the second is a task force
8 under the CDC that is community preventive medicine
9 task force that evaluates this type of initiative
10 of community-based initiatives and the evidence for
11 their efficacy, and I think it would be a good idea
12 for us to ask for them to look at this too.

13 CHAIRMAN ORGAIN: Let me just do
14 something, since Elissa is on the phone, because we
15 have a coalescence of B in regards to this SHIP
16 process and seven on the agenda which is the
17 Illinois Public Health Institute meeting summary,
18 and I'm going to let Elissa speak to her ideas in
19 regards to the SHIP process as well as give a
20 summary of the meeting. Elissa.

21 MS. BASSLER: Sure. Okay. I'll do my
22 best. Let me know if I'm talking too fast or not
23 clear enough. The Institute was invited, I'm going
24 to take just a couple minutes, Dr. Orgain you said

1 to speak to the meeting we had last Friday; is that
2 right?

3 CHAIRMAN ORGAIN: Yes, yes.

4 MS. BASSLER: The Institute, along with
5 another of other institutes around the country
6 along with a variety of local and national
7 organizations and some other state organizations
8 was invited by the CDC to participate in a sort of
9 initiative that they're working on about how do we
10 infuse concept of health promotion and disease
11 prevention into the debate and discussion is
12 ongoing and will continue through the presidential
13 election and the new president and so on around
14 healthcare reform and, you know, sort of the access
15 to insurance question and how do we broaden that
16 discussion.

17 So there is this dialogue going on
18 nationally and I was just actually came back from
19 Atlanta yesterday with a sort of follow-up meeting
20 about how do we sort of build that discussion into
21 the discussion of healthcare reform and so this
22 sort of resonates so clearly with what the policy
23 committee just recommended going ahead with and
24 sort of making these links and sort of starting to

1 build a single system of health rather than a
2 healthcare and a public health system.

3 So we're involved in that and as part
4 of that project we were asked to host a meeting in
5 our respective communities, in our case for the
6 State of Illinois. We co-convened that meeting
7 with the Department of Public Health and held it
8 last Friday and had participation from several
9 state agencies.

10 Dr. Orgain was there for the Board of
11 Health, a number of her partners who were involved
12 in the State Health Improvement Plan, the
13 Governor's office, and partners looking
14 specifically at some of those health issues that
15 are the State Health Improvement Plan that were of
16 interest to the CDC which are nutrition, physical
17 activity and tobacco and access to care.

18 That was a really rich discussion and
19 there was a lot of discussion about the ways in
20 which the State Health Improvement Plan is already
21 pointing in a number of directions where we could
22 make these kinds of connections and could move
23 forward with this, and then also there was a new
24 discussion around issues of delivery system that

1 came up very particularly in that meeting, Dr.
2 Kruse.

3 So that meeting happened and then I
4 think the immediate or sort of big upshot I guess
5 of that meeting was a real strong interest to
6 continue this discussion and continue this work.
7 There were some proposals actually made by the
8 Governor's office and Director Arnold around
9 meeting regularly.

10 I think what was interesting to them
11 in particular was that the human services sub
12 cabinet was meeting with stakeholders on the
13 outside and there is a strong interest in
14 partnership at the Governor's office level. That
15 was something that Steven Gerrick from the
16 Governor's office really stressed.

17 David suggested that there is a 2009
18 SHIP needed, technically due next January by law,
19 and this ongoing discussion could be engaged
20 through that particular -- that process as sort of
21 situating the State Health Improvement Plan as a
22 vehicle for building prevention into the larger and
23 health promotion into the larger system of health
24 in Illinois and using this as a mechanism, this

1 deliberation, as a mechanism.

2 I think as David should probably speak
3 for himself, but I would suggest that there
4 probably, it's been so recently that we put that
5 SHIP out, that there is probably not a need to redo
6 all of the assessments and start from scratch, but
7 we really ought to take the SHIP that we have, sort
8 of develop some strategies around action steps and
9 potentially find some ways of refining what's in
10 that State Health Improvement Plan as the next
11 iteration of the SHIP.

12 And I will say, my last piece that I
13 want to say is that we have some private funding
14 from Blue Cross/Blue Shield, which co-chaired the
15 SHIP team, to do some public engagement kind of
16 work around the State Health Improvement Plan and
17 we're sort of ready to work with the Board of
18 Health in sort of figuring out what that is.

19 The SHIP itself calls for a SHIP
20 summit, and those are some words and what the SHIP
21 summit would really be, but that could be an input,
22 some sort of public engagement effort could be an
23 input into the 2009 SHIP in place of a whole bunch
24 of new health assessments. We could start thinking

1 about a public engagement in this process that
2 would move the SHIP we have forward and help us
3 refine that for the statutory requirements in
4 submitting a new SHIP.

5 So that would be my set of ideas and
6 David may have others and for the Board obviously
7 has others as well.

8 MR. CARVALHO: I was going to say about
9 three minutes ago when you said David should speak
10 for himself I was getting ready to do that. Yeah,
11 my thought had been pretty much summarized by
12 Elissa there which was having sat in the meeting
13 last Friday and sat in the SHIP meetings last year
14 and the year before and contemplated the SHIP
15 meetings to come, it seemed to me that you're
16 looking at 80 percent, 90 percent the same people
17 and rather than create three different forms for
18 them all to meet on very similar topics, it might
19 be a good idea to coalesce that and in particular
20 that all of you have probably been through
21 strategic planning and you know when you're doing
22 it for the first time in a long time you get all
23 the way down to, you know, environmental scan and
24 spend three days on your mission statement and all

1 of that, and then when you do it about three years
2 later you do something that compresses some of that
3 preliminary stuff but instead builds upon what
4 you've done, takes a quick peek at it, does it need
5 to be tweaked, but then thinks more deeply about
6 how do we actually engaged it, and that just seemed
7 like our current situation is tailor made for that.

8 There is another one due January 2009.
9 This last one really came out about a year ago.
10 The issues of actual implementation are very alive
11 and rife in a lot of conversations, and so bundling
12 that all together into a process and, you know,
13 working with IPHI just seemed like coming together.
14 You've got a new director, you've got a relatively
15 new deputy Governor or deputy chief of staff, Steve
16 Gerrick, so everything seemed aligned to come
17 together in that proposal that Elissa just
18 articulated.

19 CHAIRMAN ORGAIN: I need to also mention
20 that I had the opportunity to participate with DHS,
21 Dr. James Galloway, and other stakeholders in
22 regards to similar process for Chicago building a
23 healthier Chicago that is essentially attempting to
24 do the same thing in regards to the health of the

1 citizens of Chicago and Cook, and I've mentioned it
2 to the assistant commissioner Joseph Harrington who
3 will take it forward in regards to that process to
4 include that so that we can talk about Illinois as
5 opposed to just pockets of the state and develop
6 the system and use SHIP, and so we're continuing
7 that discussion. Now you have --

8 MS. O'SULLIVAN: May I make an amendment
9 to my motion?

10 CHAIRMAN ORGAIN: Certainly.

11 MS. O'SULLIVAN: That the Board of Health
12 participate and support this SHIP, you know, the
13 plans that were just discussed here in terms of
14 coalescing around this issue.

15 MR. McCURDY: I have a question about an
16 item that's in here and that is in what Jerry has
17 presented and that is I don't really understand the
18 meaning of the term, and it must be in the federal
19 legislation, a network of patient-centered medical
20 homes. What does that really look like? What
21 would be different if you had such an animal.

22 DR. KRUSE: Okay. When you look at the
23 world's literature from the 1980s to the present
24 concerning things that improve healthcare outcomes

1 and lower costs, you know, there is an abundant
2 literature about that.

3 MR. McCURDY: Right.

4 DR. KRUSE: Again, those nations, regions,
5 states and areas that have those desired outcomes
6 have a couple of things. First of all, they just
7 have a higher number of healthcare practices that
8 have a set of characteristics. First, contact
9 care, comprehensive care. Actually in the
10 documents they're all there and I've got them on a
11 big sheet of paper here that might be easier to
12 understand. There is just more of those things.

13 But the thing is that when there is
14 more of those things, and we don't know which thing
15 comes first, when there are more things like that
16 there is more emphasis on the public health, there
17 is more emphasis on prevention, those things just
18 naturally go hand in hand and they naturally occur.

19 So a network is nothing more in this
20 definition than just the presence of more of these
21 type of healthcare organizations. Okay. So when
22 we get to that point and we look at all of the
23 things in the State Health Improvement Plan, you
24 could say that from an evidence-based standpoint

1 that these strategies by sectors that are in the
2 State Health Improvement Plan would be more likely
3 to occur by two mechanisms.

4 One would just be the organization of
5 a healthcare system in that way, and they would
6 have those characteristics. The second thing then
7 would relate to very specific programs for health
8 quality and other kinds of things or quality
9 improvement and things like that. So it's two very
10 different ways of developing a system to meet the
11 strategies by sectors, and some nations and some
12 states have a much higher level of organization of
13 these things than others.

14 The best example is the one that I
15 listed here was the Community Care of North
16 Carolina, the CCNC. If you go to that website
17 you'll see just voluminous amounts of information
18 about how their care is delivered to Public Aid
19 patients and the various aspects that draw various
20 parts of their healthcare system together and the
21 significant savings that they've had over the past
22 few years while at the same time improving
23 outcomes.

24 MR. McCURDY: Yeah. I won't prolong the

1 discussion. Still some of this is not clear to me
2 in terms of what the terminology, maybe it's more
3 about the terminology, so I can talk to you about
4 that offline. But, I mean, I would certainly be
5 willing to endorse that we proceed forward with the
6 concept and the motion.

7 MS. O'SULLIVAN: So moved and it's been
8 seconded I think.

9 CHAIRMAN ORGAIN: Yeah, is there any -- is
10 there a consensus.

11 (Whereupon the Board responded in
12 the affirmative.)

13 CHAIRMAN ORGAIN: All right. Very good.

14 MR. CARVALHO: Just tweak it, I mean, you
15 said the State Board of Health work with that
16 process for the SHIP. I guess I'd use a little
17 different choice of words. Adopt that process as
18 your work for SHIP.

19 CHAIRMAN ORGAIN: That's correct.

20 MS. O'SULLIVAN: That's what I meant.
21 That's what I meant. And you'll see that the next
22 policy committee meetings are listed on the meeting
23 report. April 24th. We've got them scheduled,
24 it's taken us awhile but we've learned from rules,

1 and so we've done that and so generally Cleatia
2 sends out the notice to mostly everybody it seems
3 like and you are very welcome to, you know, join
4 in. We have a pretty robust group working here.
5 Thank you.

6 CHAIRMAN ORGAIN: Thank you.

7 MR. DERKS: Madam Chairman, this is Steve
8 Derks. I have to sign off. I have another
9 meeting.

10 CHAIRMAN ORGAIN: Thank you, Steve. I
11 appreciate you staying on for the time period. I
12 am about to close the meeting. What I'd like to do
13 is, and Elissa thank you for that report.

14 MS. BASSLER: You're welcome.

15 CHAIRMAN ORGAIN: And what I'd like to do
16 is move the rest of the items on the agenda, which
17 is just item number six on the agenda, to our next
18 meeting because they aren't burning. I appreciate
19 the few minutes that we've had to go overtime in
20 regards to the meeting and take up the old business
21 again at the next meeting.

22 MR. McCURDY: Dr. Orgain, you asked us to
23 bring our manuals today, and now what do you want
24 us to do with them?

1 CHAIRMAN ORGAIN: I'd like for you to
2 bring them all the time. Cleatia, we need an
3 update in regards to the manuals. We need an
4 update on the members of committees, on the members
5 of the Board, anything that might be new from a
6 policy committee. The idea for bringing the policy
7 manual is to ensure that you pulled it out and, you
8 know, dusted it off and took a look at it in
9 regards to particularly travel and our
10 responsibilities as a Board, the legislation that
11 created it and we'll need to, as we began talking
12 before we officially started the Board, for those
13 of you who know that your terms are up, completing
14 those forms and submitting them to Cleatia for, you
15 know, so the process can move forward, and so that
16 was the reason for making sure that we had that
17 available to us.

18 And for those of you who might need an
19 update on IDs, because I know mine is expired.
20 Right. So essentially I move that we adjourn the
21 meeting.

22 (Meeting adjourned.)

23

24

1 STATE OF ILLINOIS)

2)

3 COUNTY OF SANGAMON)

4 C E R T I F I C A T E

5 I, MOLLY A. HOBBIE, a Certified Shorthand
6 Reporter and Notary Public, in and for said County
7 and State, do hereby certify that I reported in
8 shorthand the proceedings had on the meeting of the
9 above-entitled cause on MARCH 13, 2008, and that
10 the foregoing is a true and correct transcript of
11 my shorthand notes so taken.

12 Given under my hand and seal this 27th
13 day of March, A.D., 2008.

14
15
16
17 _____
18 Certified Shorthand Reporter
19 and Notary Public
20 CSR # 084-003897

21
22
23 My commission expires April 14, 2010.
24