1	ADEQUATE HEALTH CARE TASK FORCE HEARING
2	TAKEN ON NOVEMBER 30, 2005
3	AT 10: 30 A. M.
4	LOCATED AT 160 NORTH LASALLE STREET
5	CHI CAGO, ILLI NOIS
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1	MR. LERNER: My name is Wayne Lerner.

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2	Proceedings_HealthCareHearing113005 I'm pleased to be here as chairman of the
3	Adequate Health Care Task Force.
4	As we are apt to do, I'd like to call
5	the meeting in order and ask the people to go
6	around the room and introduce themselves. And,
7	Pamela, would you start.
8	MS. BALMER: Pamela Balmer. I'm with
9	the Illinois Department of Public Health, and I
10	am the program director of the breast and
11	cervical cancer program.
12	MR. LAMPERIS: Dr. Lou Lamperis. I'm
13	the chief of the division of oral health at the
14	Illinois Department of Public Health.
15	MR. LERNER: As it turns out, at one of
16	the public hearings, that issue was raised very
17	strongly.
18	MS. MURPHY: Anne Marie Murphy. I'm
19	the Illinois Medicaid Director.
20	MS. ROTHSTEIN: Ruth Rothstein, task
21	force member.
22	MR. YOUNG: I'm Quentin Young. I'm
23	with Health and Medicine Policy Research Group.
24	MS. DAKER: I'm Jan Daker. I'm an
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1	occupational development consultant.
2	MR. BACKS: Craig Backs, president of
3	the Illinois Medical Institute.
4	MS. PRINTEN: Tracey Printen.

MS. KANNADAY: Colleen Kannaday Page 2

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- 6 MR. ROBERTS: Joe Roberts.
- 7 MR. CARVALHO: Dave Carvalho with the
- 8 Illinois Department of Public Health.
- 9 MR. JONES: Mike Jones.
- 10 MR. MOORE: James Moore.
- 11 MS. MARTINEZ: Senator Iris Martinez.
- 12 MR. DUFFETT: Jim Duffett with the
- 13 Campaign For Better Health Care.
- 14 MR. ORTHOEFER: Joe Orthoefer.
- MS. DAVIS: Margaret Davis.
- 16 MS. WALTER: Ashley Walter.
- 17 MR. GARVEN: John Garven. I'm for Greg
- 18 Smith.
- 19 MS. MITROFF: Pamel a Mitroff.
- MR. MURPHY: Mi ke Murphy.
- 21 MS. BUTKIS: Helena Butkis.
- 22 MR. LERNER: Can I ask the members of
- 23 the Task Force to raise their hands so we can
- get a count of how many people are here. We can

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- 1 conduct business.
- 2 We need approval of the meeting minutes
- 3 from October 26 and November 4. October 26 was
- 4 the -- we actually had passed out a transcript,
- 5 and it looks like Ashley, being super efficient,
- 6 has also provided us with bullet points on the
- 7 minutes so I would ask you to approve the
- 8 minutes so we can get the thing moving along.

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9	MS. ROTHSTEIN: So moved.
10	MR. YOUNG: Second.
11	MR. MOORE: There were errors in the
12	transcript. I'm not a physician. It had the
13	wrong organization. And there's a few people
14	listed as a doctor, who are not physicians.
15	MR. LERNER: We'll get those corrected.
16	How about if there's any corrections to the
17	transcript, you get them to Ashley.
18	Now, these minutes that are in front of
19	you, if you can move to approve those, I'd
20	appreciate that. All in favor, say I.
21	(Unani mous "I").
22	Any opposed? Thank you, very much.
23	We have a couple of members that just
24	j oi ned us.
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1	MS. COULSON: Representative Beth
2	Coul son.
3	MR. LERNER: Thank you.
4	MR. SHATIC: Dave Shatic.
5	MR. LERNER: Anybody else?
6	MR. ROSENTHAL: Jared Rosenthal, from
7	Ameri group.
	9 ah.
8	MR. LERNER: This hearing committee
8 9	
	MR. LERNER: This hearing committee

agencies are here to join us. Page 4 $\,$

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13	First, we'd like to do a public hearing
14	briefing. I'd like to ask for any of the
15	members of the task force, who were at any of
16	the public hearings, to talk about their
17	experience, and give us some of ideas about what
18	it is that was discussed. In November we had
19	the LaGrange hearing, the Homewood hearing and
20	the Bourbonnaise hearing. So LaGrange, any of
21	the task force members want to talk about the
22	public hearing in LaGrange?
23	MS. DAVIS: I think you alluded to the
24	comments on the dental care. The dentist from
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1	Salvation Army was there, and he gave a poignant
2	discussion on the lack of adequate health care
3	for no insured people with the city having one
4	dentist and the county having 15 minutes where
5	you can call and try to get an appointment.

6 That was it.

7 \qquad MS. KANNADAY: I think one of the

8 comments that stood out for me was a woman

9 uninsured. I believe her family was

10 self-employed. Talked about basically her

inability to get an appointment with a physician

and being referred to Cook County. When getting

to Cook County was basically told she had a

14 urinary tract infection on this particular

15 example. And told why are you here? You don't

16	Proceedi ngs_Heal thCareHeari ng113005 bel ong here. Yet, she coul dn't get an
17	appointment with a primary care physician so you
18	look at the abuse of the emergency department,
19	and the problems that our system has created.
20	MS. DAVIS: And I guess I noticed,
21	which I didn't know was the propensity of the
22	number of free clinics in your state, and that
23	they're all at capacity, and they're busting at
24	the seams. And there's the people that are
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1	giving free care, volunteer doctors, volunteer
2	nurses, and they're still not able to meet the
3	needs.
4	The other big one I thought they talked
5	about besides what's already been mentioned is
6	the whole issue of medication availability and
7	complexity for some of our citizens for Part D
8	Prescription Drug Coverage, and how that fits
9	into the overall plan. If you think about the
10	different pieces in the delivery system starting
11	with doctors and the actual sites themselves of
12	facilities and then the patchwork quilt of
13	programs and services that exist and then the
14	levels of care that can exist, inpatient,
15	outpatient, preventative care, prescription drug
16	coverage, you can see why the public is confused
17	about some of this, and why you end up with the
18	perpetual barriers to care.
19	So it made it more daunting to me, the Page 6

20	task in front of us, to think about a rational
21	plan and delivery mechanism.
22	MR. LERNER: We also had Homewood. Any
23	folks that went to Homewood?
24	MS. DAVIS: The Southland is in the
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1	process of a regional discussion of the health
2	needs in the Southland area. But one of the
3	major processes was the impending closure of
4	Tinley Park Mental Health Facility. And
5	Commissioner Simms had indicated that the Cook
6	County jail is increasing with mental health
7	patients. And when they asked them their last
8	point of care, it was Tinley Park. And then the
9	hospitals are all talking about the increase of
10	mentally ill people visiting their emergency
11	rooms, and not having a place to send them. And
12	there has been a task force established to
13	develop a reorganization of the mental health
14	system in the Southland. However, there has not
15	been any follow through by the State of Illinois
16	so that was a major piece in Homewood.
17	MR. LERNER: Thank you. Any other
18	take-aways from the Homewood Public Hearing for
19	anybody that was there?
20	MS. DAVIS: The quality of care was at
21	great issue that came out. People are still
22	having to go though places like Northwestern and

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24	area are misdiagnosing them, and that they are
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1	not getting the type of care. And nobody is
2	monitoring their complaints. They don't have a
3	complaint number when they feel they have
4	dissatisfaction. We had a lot of politicians
5	that were present. We had Mimi Mesro,
6	representing Jesse Jackson, Jr., that was there.
7	As well as Representative Davis, Representative
8	David Miller and the Chief of Staff, Debbie
9	Halverson, was there and Commissioner Simms and
10	another Commissioner Murphy. And all of them
11	testified. Again, Representative Miller talked
12	about the issue of dental care, and the need for
13	children's oral health, and having doctors
14	accept Medicaid. You can do all these changes,
15	but if you don't have a doctor who can accept
16	the Medicaid card, it still would be of no use
17	to you.
18	MR. LERNER: Thanks, Margaret. I don't
19	know what we would do without Margaret's
20	reporting capabilities. I do appreciate that.
21	Focus on quality of care, outcomes of care and
22	then a vehicle for people to express themselves
23	and help to weave their way through the delivery
24	system because it's very complex.
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Proceedings_Heal thCareHearing113005 Stroger because they feel that the HMOs in their

23

1	MS. DAVIS: There were two more points.
2	One was this notion of school health, the lack
3	of vision, and the fact that there's some
4	children that are not able to get their glasses
5	and their hearing tested. And then my director
6	talked about the notion of, as we're beginning
7	to look at this system this came out in your
8	study group the need for expansion of
9	dollars. Also, that's going to be an issue as
10	we go forth in this issue.
11	MR. LERNER: Thank you. Okay. And
12	then last we have the Bourbonnaise.
13	MS. DAVIS: Bourbonnaise was definitely
14	mental health. Mental health has became so
15	obvious of a threat. These are people who have
16	serious mental illnesses, who are afraid of
17	being placed out of their long-term care
18	facilities because they have not been able to
19	access Medicaid so much so it was, I would say,
20	about Ruth, was it ten people who were all
21	mentally challenged, and they came up and
22	testified about their fears?
23	It seems, Anne Marie, that they're of
24	the notion that you have restricted the
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2	Proceedings_HealthCareHearing113005 Large volumes of patients to see, they cannot
3	take the time to do the types of documentation
4	and form filling out that's required in order to
5	get the medications for the mentally ill people.
6	The state representative who was there,
7	her name was Lisa Dugan, she had been contacting
8	the office because I was saying there was such a
9	great need, that there needs to be some
10	intervention that is going to be targeted to
11	that community because it seems like they have a
12	great amount of mentally ill people.
13	MS. MURPHY: Do you want me to put the
14	record straight? On PDL for antipsychotics, we
15	are required by state law that if we wish to
16	have a preferred list for antipsychotics, that a
17	clinical study must be done to show that it
18	would be in the best interest of patients to
19	have such a preferred drug list. University of
20	Illinois school pharmacy and others conducted
21	that study. A very large volume went to the
22	general assembly showing that, in fact, a
23	creation for a preferred drug list for
24	antipsychotics would improve patient care
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1	because a large number of prescribers are not
2	necessarily aware of best practices in that
3	area. And certain of the drugs that are the
4	most potent, fully have had the greatest amount
5	of side affects. So there is no closed Page 10

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6	formulary. Anyone that needs a drug can he get
7	it.
8	However, if one prescribed a drug for
9	which, first of all, is it not necessarily the
10	most expensive drug where there may not be
11	clinical evidence of a superiority for that
12	particular patient, then a fax to our approval
13	line is required. We now have a dedicated fax
14	line and staff for that line. We've created a
15	whole new array to support that. We also have
16	eliminated mental health drug copays to increase
17	access for those that are mentally ill for
18	mental health drugs. And that change was done
19	in consultation with the Illinois State Medical
20	Association. And we've got a lot of clinical
21	review before we've enacted it.
22	The bottom line is that there are
23	certain drug manufacturers that refuse to give
24	the state an appropriate competative price that
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1	jeopardized the overall sustainability of the
2	Medicaid practice and the ability to provide
3	comprehensive services to the 2 million
4	beneficiaries that we serve. And we take it
5	seriously, and dedicate a lot of resources to
6	that.
7	MR. LERNER: Other comments?
8	MR. CARVALHO: I'd like to thank Anne
	Page 11

9	Proceedings_HealthCareHearing113005 Marie because the first time in one of the
10	hearings, after there were several persons that
11	presented the same complaint that Margaret
12	mentioned, I stepped out and called Anne Marie,
13	and said what the residents and the nurses had
14	been telling the committee. It was what they
15	call Public Aid. But Health Care and Family
16	Services had forbidden certain drugs be
17	prescribed. And we had several persons testify
18	to that, and that didn't sound right. And I
19	stepped out, and called Anne Marie. And she
20	shared the information she shared with you. And
21	I shared it at the hearing. And a person who
22	didn't testify but was sitting to the side and
23	was a manager to the home with the residents
24	were, acknowledged it was a preferred provider
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1	list, but people were too busy to call it. And
2	so it was kind of disturbing to see the patients
3	be told their drugs they could not be
4	receiving prescriptions. But, in fact, there
5	was a process
6	MS. ROTHSTEIN: I was there as well,
7	and what I think David says is correct and
8	Margaret says is correct. There is a great deal
9	of misinformation or no information or lack of
10	information or whatever. So I think that
11	something more has to be done other than what we
12	did to try to reach those people because there's Page 12

Proceedings_HealthCareHearing113005 a great deal of fear. But now whether it's

14 justified or not, it's not relevant. But the

- patients, the people that are in those
- 16 facilities, are scared to death. They may be
- 17 being taught to be scared to death. But somehow
- 18 that information has to get there so those
- 19 people can be calmed down because it's tough out
- there.

13

- 21 MR. BACKS: These drugs are available
- 22 in practice by the time the notice gets from the
- 23 pharmacy through the nursing home to the
- 24 physician with the notice of Public Aid. And in EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES

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- 1 essence the message is we'll not pay for the
- 2 drug unless you go through a lot of hoops. And
- 3 the physician says, do you want to go through
- 4 the hoops or am I going to take care of the
- 5 patients that have been waiting an hour that
- 6 have been waiting in the office? So the answer
- 7 is we'll try this. So in reality there are
- 8 many, many barriers to these drugs that were
- 9 formerly easily available that are no longer
- 10 available. It's not just mental health
- 11 medications. I've heard a lot of complaints
- 12 about that. But the statement, you can't get
- that drug, is what people hear when they are
- 14 told you have to do something extra to get that
- 15 drug or your insurance won't pay for it. You

16	Proceedings_HealthCareHearing113005 can get it, but your insurance won't pay for it.
17	So we have to be cognizant of the fact that
18	providers perceive it to be the reality.
19	MS. DAVIS: One of the things is that
20	the large integrated health network is Riverside
21	Health Care, and they are reporting great losses
22	as a result of no-pay and charity care.
23	And there was one other thing. We had
24	not heard this before. In that area it seems to
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1	be a lot of people with Lyme disease. And they
2	report that there is only one physician that is
3	treating Lyme disease patients, first, trying to
4	diagnose it and giving the appropriate
5	treatment. There seems to be only one in the
6	State of Illinois, but they're saying that there
7	has to be some quality monitoring of this notion
8	of Lyme disease because a whole family had
9	gotten this disease. And one of the family
10	members was pregnant, and it effected the unborn
11	child. So that Lyme disease is an issue that
12	came up in this community.
13	MR. LERNER: Thank you. I'd like to
14	remind you, as we get started on the agenda,
15	that Ashley does a great job of reminding us at
16	the top of our documents the charge before us,
17	the wording from the public act which created
18	the Health Care Justice Act and what the
19	legislation called for. And we do this on Page 14

20	purpose because the task in front of us is
21	daunting. If you think about all the individual
22	comments and then what the analysis we talked
23	about, how complex the system is. We're not
24	going to be able to solve all the problems with
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1	one swoop of our pen on our report. We have to
2	keep in focus what the Act asked us to do.
3	And the other reminder is that
4	individuals have individual issues. We are
5	trying to plan for population and population
6	needs to be considered. We really need to think
7	about it. We have to balance the individual
8	needs against the population needs. And that's
9	going to be part of the hard discussion that
10	we're going to have later on in our
11	deliberations in the early part of '06. So just
12	as a reminder as we think about all these
13	responses, how you frame that. We've had a
14	frame for that.
15	MR. DUFFETT: On Bourbonnaise a couple
16	of people after the hearing contacted us and
17	were appreciative of your comments, David, of
18	explaining about the Act and going in greater
19	detail of that.
20	And I think the other thing that we
21	hear is the loss of health insurance between
22	jobs. And, once again, I think very moving

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1	with Lisa giving testimony of her own personal
2	situation of getting into a car accident without
3	health insurance, and the impact it had on her.
4	So I just kind of want to add that to the
5	Bourbonnai se heari ng.
6	MS. PRINTEN: It was brought up at the
7	last task force hearing that it would be nice to
8	have information and things available at the
9	hearing. Have we done anything?
10	MR. LERNER: Programs, you mean like
11	MS. PRINTEN: There was an objection
12	for a lot of people there that might qualify for
13	programs with the state, and they weren't aware
14	that they might qualify for that. And Pam asked
15	that we have information for hearing attendees.
16	MR. LERNER: I don't think we've done
17	that to date. We can find a mechanism to do
18	that or link them in for somebody.
19	MR. MURPHY: Mr. Chairman, I did not
20	hear Pam's comments. But the first two public
21	hearings I was at, it was anguishing listening
22	to people's information knowing there were
23	safety net mechanisms that were in place that
24	they would qualify for.
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Proceedings_HealthCareHearing113005 testimony by many people. And we all know that

our elected officials are not exempt of that,

23

1	MR. LERNER: Okay. Let me move along.
2	As we get into our presentations, I want to
3	thank all of our participants today for making
4	time.
5	First on our agenda is Dr. Anne Marie
6	Murphy. And, Dr. Murphy, I appreciate you being
7	here for lots of reasons. The floor is yours.
8	MS. MURPHY: So I was asked to give an
9	overview of basically what can you use Medicaid
10	for to expand coverage. And I was going to say
11	how expansive has III i nois become because we've
12	done nearly every option out there close to the
13	maximums, and that doesn't mean there wasn't
14	more one could do.
15	As many of you know, Illinois is, in
16	fact, the only state in the nation to have
17	significantly expanded access to health care.
18	Three years in a row a lot of states have been
19	cutting back and cutting provider rates and
20	eligibility benefits, optional services. And
21	Illinois has been beating to a different drum,
22	which is, of course, why I get more severe in
23	regards to cost containment because the way that
24	we're able to do our expansions and cover more
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2	Proceedings_HealthCareHearing113005 managers of the program and been consistent with
3	getting the best price possible for services
4	rendered.
5	Since the Governor took office in
6	January of 2003, over 370,000 more Illinoisans
7	have health care through Medicaid and SCHIP, who
8	did not previously have coverage. We have a
9	little growth of the seniors, but the majority
10	are parents and children.
11	The next slide is the Kaiser Family
12	Foundation, who is nonpartisan, has found us
13	number one in the nation two years in a row of
14	expanding coverage to patients. And number two,
15	expanding access to children. And number one in
16	increasing our roles and covering more people.
17	Federally there are two main federal
18	programs that we know. Medicare is the single
19	comprehensive health care program for seniors.
20	We could discuss whether we think as to how
21	comprehensive is. It is the reason that close
22	to 100 percent of seniors in the United States
23	have health care today due to Medicare.
24	However, on the other side of
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created the same year is Medicaid, created in

1965. And it provides states with federal

match. Illinois gets the 50 percent match. So

for every dollar the state spends on health care

through the Medicaid program, we get back 50

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6	cents.
7	We also have the SCHIP program which
8	funds our part of our Kid Care Program. And we
9	have waivers of both the Medicaid and SCHIP
10	statute under our Family Care Program and some
11	others.
12	This was an interesting judicial quote.
13	The next slide is the main reason to be
14	eligible under the federal Medicaid law. And
15	that is in the absence of waiver rules. You
16	must fit into basically a box, a category. You
17	can be a senior age 65 or older, a person who
18	meets the Social Security Disability definition,
19	a person who is blind, a child younger than 19,

20

21

22

23

24

requirements in each state. You must be the resident of the state covering you. You must be EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733

a parent or other care taker relative so that's

a blood connection in general or adoption or a

pregnant woman. There are additional

1	a U.S. Citizen or qualified legal alien. You
2	must have a Social Security number or proof of
3	application for one. Each of these categories
4	have financial requirements. And we'll get to,
5	you know, how there are minimums, and then there
6	are options for the state to go beyond the
7	mi ni mums.
8	But federal law establishes that there

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9	are income limits, and they vary between the
10	different groups. Federal law establishes
11	minimums as exceptions, though, the assets be
12	involved provided you do them for a whole group.
13	So you can drop assets for children. 42 states,
14	including Illinois, don't have an asset test for
15	children. You could drop. Though, it would be
16	very expensive doing the asset test for seniors
17	and persons with disabilities. I don't know if
18	there are any states that do that.
19	Next. So then in the absence of a
20	waiver, this is just to describe what is the
21	difference between SCHIP. I should say, first
22	of all, Medicaid is an entitlement. If you
23	qualify under a state's plan, you are eligible.
24	And a state may not have a waiting list for
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1	Medicaid. You cannot arbitrarily say that a
2	certain group who would otherwise meet the
3	criteria are not eligible so that's a big
4	deference between Medicaid and SCHIP. Where
5	SCHIP is not an entitlement. States can have a
6	waiting list and a cap on the number of
7	enrol I ed.
8	In addition, in the absence of a
9	waiver, a waiver that Illinois does have, only
10	uninsured children may be eligible for SCHIP,
11	and so that's quite a difference. Here in
12	Illinois we do use the same nonfinancial Page 20

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- 13 factors. We have harmonized our SCHIP and
- 14 Medicaid program. We recognize the families'
- incomes may change month-to-month and
- 16 year-to-year, and they may have moved between
- 17 the programs. States that don't -- that have
- 18 separate SCHIP programs, you find a lot of drop
- 19 off. That the cases that transfer between the
- 20 programs frequently get lost, and there's
- 21 significantly less coverage. We don't have
- 22 asset tests for families of children of pregnant
- women.
- 24 Mandatory versus optional. There are
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- 1 certain groups of individuals that are -- that
- 2 each state by having a Medicaid program -- not
- 3 that the state has to have a Medicaid program.
- 4 Arizona was the last state in the nation to sign
- 5 up for Medicaid, and I think it was in the '70s.
- 6 Many, it was later than that. Anyway, there are
- 7 certain groups that are required. And then
- 8 there are optional groups. And then in addition
- 9 you can get a waiver that can give you some
- 10 flexibility to also do an expansion or other
- 11 types of changes. Not all federal requirements
- may be waived, though, when Mike mentioned that
- 13 the current administration is pretty flexible
- 14 when it comes to waiving criteria in the Social
- 15 Security Act. States must cover children

16	Proceedings_HealthCareHearing113005 through age 5 if their family income is no
17	greater than 133 percent of poverty, and they
18	meet the other requirements such as residency,
19	et cetera. States must also cover children age
20	6 to 17 if their family income is no greater
21	than 100 percent of poverty. And states must
22	cover foster children receiving federal
23	financial support and children receiving
24	adoption assistance. States can opt to cover
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1	children through age 20, and they can set the
2	Medicaid income limit for children as high as
3	200 percent of poverty. Some states that had
4	children's income limits at or close to 200
5	percent of federal poverty, which is \$40,000 for
6	a family of four, when the SCHIP law took
7	effect, therefore, billed their SCHIP on top of
8	Medicaid. And they go up to income levels of 50
9	percent of the poverty level.
10	Here in Illinois, Illinois has opted to
11	cover children through age 18 so until their
12	19th birthday. With Medicaid a family income up
13	to 133 percent of the poverty and between 133
14	and 2,700 percent of poverty, children are
15	covered with the SCHIP program or Kid Care
16	wai ver.
17	And state expense. Illinois covers
18	children who were legal immigrants but who have
19	not lived in the U.S. for five years. And Page 22

Proceedings_HealthCareHearing113005 undocumented immigrant children are only eligible for emergency services. And that we cover foster children through age 20. We cover children in subsidized guardianship arrangements, and we cover children who do not EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733

1 get federal financial support. 2 All kids, et cetera, was an initiative 3 in line with the Governor's long-standing 4 commitment to expanding access for health care 5 for children. And the Governor campaigned, when 6 he campaigned for election, on the notion of 7 expanding health care for children. And every 8 budget has included money to do expansions since 9 we had done well over the last few years 10 expanding access to children. And it was in sight to, in fact, go to the full distance and 11 12 cover all uninsured children. And the general 13 assembly were happy and in arms with the 14 Governor, and passed the All Kids Legislation. 15 And that makes Illinois the first state of the 16 nation to cover all uninsured children 17 irrespective of the family income. And the 18 program is not free. There's a sliding scale 19 premiums and sliding scale and cost sharing. 20 is for children who are uninsured, not for children who are currently insured. So there 21 22 are requirements that the child be uninsured for

24	unless the child is a new born whose parent was
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1	uninsured, that child was in Kid Care and lost
2	eligibility to income increasing for the parent
3	or the parent lost their job and with it their
4	health insurance. So in essence we hope that
5	now here in Illinois we've got the situation.
6	Seniors are covered through Medicare.
7	Children we have comprehensive coverage through
8	the employer-sponsored system and, also, the
9	publically-funded Kid Care Program.
10	There are a few there are quite a
11	few in there. And this is definitely where the
12	gaps are. The states are required
13	mandatorily required to cover single parents if
14	their income is below the AFDC, i.e., welfare
15	cash payment level. Interestingly, states do
16	not have to cover two-parent families regardless
17	of their income if both parents are employable,
18	i.e., if neither parent is disabled. That I
19	previous assume is somewhat a historic
20	commentary on social policy in the U.S.
21	In regards to family minimums. And in
22	Illinois the 1996 this is why lots of the
23	presentation took quite a while to put together
24	because it's pretty torturous as to what are the
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 $\begin{array}{c} \textbf{Proceedings_Heal\,thCareHearing113005}\\ \textbf{a period of time initiating six months initially} \end{array}$

1	standards.
2	In 1996 the AFDC cash payment levels
3	depend on county. And counties were grouped
4	into one of three groups based on average cost
5	of living, as established years ago. So the
6	income level was not based on poverty. However,
7	Illinois is not at the minimum. We opted to
8	cover two-parent families even if both parents
9	are employed. We've adopted a single statewide
10	income threshold. And, as of January, that
11	threshold for parents will be 185 percent of
12	poverty, which is \$35,000 for a family of four.
13	The next slide. So that's where we are
14	with parents for pregnant women. States must
15	cover pregnant women whose income is no greater
16	than 133 percent of poverty. And that coverage
17	extends for 60 days postpartum. Some states
18	have narrow coverage, only really prenatal care.
19	Illinois is not one of those states. We have
20	comprehensive coverage for the woman recognizing
21	the woman's overall health is very important for
22	pregnancy and overall health during her lifetime
23	and to the benefit of her family. States must
24	cover in Illinois we cover women with income
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2	Proceedings_HealthCareHearing113005 pregnant women regardless of immigration status
3	through a state plan amendment that we have for
4	the SCHIP program.
5	To the aged, blind and disabled. And
6	when SSI income was established in 1972, states
7	have the option of adopting SSI or maintaining
8	the rules they have in place. Illinois opted to
9	use the rules that we had in place, which makes
10	us one of only a few. And it means that our
11	rules are pretty complicated. The money income
12	levels here are based on individual-needs-based
13	standards. The calculation for income is quite
14	complicated because it takes into account rent,
15	food, utilities, a variety of other things. And
16	the allowable amounts that you may then subtract
17	from income or allowable amounts are capped so
18	it's difficult; however, making it somewhat
19	easy. Illinois opted to expand coverage for
20	seniors and persons with disabilities including
21	those suffering from blindness up to an income
22	level of 100 percent of poverty. That was done
23	in the late '90s.
24	Then the states do have other options
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- 1 for comprehensive coverage. For instance, the
- 2 health benefits for Workers With Disability
- 3 Program, which is a Medicaid buy-in, which is
- 4 available for persons who -- and even though
- they meet the federal definition of disability, Page 26

Proceedi ngs_Heal thCareHeari ng113005 6 which has as parts of the criteria your 7 inability to work but with the program you do 8 So that's somewhat tortuous, which is work. 9 probably one of the reasons why the program is 10 small. We have that option, and we have it up 11 to 200 percent of the federal poverty level, and 12 we could go higher. 13 And there's health benefits for workers 14 with breast and cervical cancer. This is a 15 program where public health does screening for 16 low-income women to determine whether they would 17 be diagnosed with the conditions. And, if so diagnosed through that program, then they are 18 19 referred to Health Care and Family Services for 20 the treatment program. States do have the 21 option to, say, a broader coverage system. 22 we've been looking here in Illinois in regards 23 to those who are diagnosed outside the public 24 health screening program. And our EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733

1	administration chose to have a narrow option.
2	And we are asking whether it would be beneficial
3	and easy to do to actually expand this program .
4	We, also, have a partial benefit
5	program. And the Medicaid statute allows states
5	to create specialized programs through a waiver
7	process. You apply to waiver the overall
3	Medicaid rule for comprehensive coverage. And
	D 07

9	Proceedings_HealthCareHearing113005 we can talk a little bit more as to what waivers
10	can do. But one thing they can waiver you from
11	is the rules of providing comprehensive
12	services. Those waivers are generally required
13	to be budget neutral. They have to be neutral
14	to the federal government, and we have two such
15	partial benefit programs. The healthy woman
16	program is a family-planning health services
17	program for women ages 19 to 44, who are losing
18	their Medicaid coverage. And Illinois took up a
19	narrow option. We have requests in with the
20	federal government to expand that to all women
21	up to 200 percent of poverty, which would be
22	eligible, if pregnant. So we're hoping to
23	expand that program.
24	We have had the senior care program,
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1	which is going to be getting folded into the new
2	Illinois Cares Program. That rational is that
3	if seniors have access to drug coverage, they
4	will remain healthy. And, therefore, such an
5	expansion is, therefore, budget neutral to the,
6	federal government, and income is good for
7	seni ors.
8	And the next slide and we also have
9	the mandatory buy-in for Medicare benefits where
10	the state pays the Medicare Part B premiums.
11	Options, one of the issues is could we
12	do more? Obviously, it's all determined on Page 28

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13	budget. But, yes, states can do more. States
14	can actually opt to disregard any amount of
15	income for an eligible Group. One of the issues
16	here is without a waiver you would be required
17	to have the Medicare cost sharing rule so that
18	would be the minimal copays, no premiums and
19	comprehensive services. So that is one reason
20	why that approach usually, as stated, if they're
21	going to try to do something like that, they
22	would also apply for a waiver to have cost
23	sharing. That was perhaps a little bit
24	expansive for groups that are above certain
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1	income levels. Which, of course, is what we've
2	done with the AII Kids Program, which we'll hope
3	to get a program match for. But the budget is
4	not contingent on that. States may also seek a
5	waiver of income limits or to employ partial
6	benefits, as we've mentioned earlier. And these
7	waivers have to be cost neutral. And that can
8	be quite tricky. And we can get to that a
9	little bit later.
10	The next slide. States have used two
11	main areas in regards to waivers to do
12	expansion. Some of those are not really
13	eligibility expansions. They are benefit
14	expansions. And, for instance, the home and
15	community based services waivers allows states

16	to create special benefit packages for certain
17	groups, who would otherwise be
18	institutionalized. And, in general, those are
19	benefit expansions rather than eligibility
20	expansi ons.
21	And the other options are the 1115
22	waivers. These are research and demonstration
23	waivers that are broader, for instance, for a
24	waiver of statewidedness and comparability of
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1	services so you can create special programs and
2	areas targeted there are a variety of things
3	that you can do there to create new programs.
4	But, again, they must be budget neutral.
5	The home and community based waivers
6	can be capped. They're not an entitlement. You
7	can cap the number of people in them, which
8	gives states flexibility. It's a little less
9	scary than amending the state plan. Which, once
10	you amend the state plan, everyone is entitled
11	so that's a benefit of these waivers. And one
12	of the things that's interesting in the home and
13	community based waivers, the individuals
14	participating must be at the medical need for
15	nursing home care. However, two states recently
16	have received waivers to allow them to actually
17	have an easier, lower standard for admission to
18	their home and community based waivers using the

same logic as was used with the senior care Page 30 $\,$

19

Proceedi ngs_Heal thCareHeari ng113005

Proceedi ngs_Heal thCareHeari ng113005 20 program. Whereby, you argue if people can get 21 the level of service early and remain healthy, 22 then they can remain out of the more expensive 23 nursing homes. Iowa and Vermont have taken 24 those services.

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1	Next slide. We have seven home and
2	community based waivers in Illinois. Illinois
3	has the highest growth in community based
4	services, if you look at other states, if you
5	look across the nation, the growth in home and
6	community based waivers. Illinois is a big
7	state, but a large amount of growth is based on
8	Illinois's growth, which is often I think
9	overlooked. And Illinois, sometimes described
10	as an institutional state, but over the last few
11	years, due to a large amount of the expansions,
12	we have, in fact, moved toward a lot more than
13	community care and community options.
14	And the other one of these waivers that
15	you would describe as an eligible expansion is
16	the medically fragile and technology dependent
17	children waiver. These are very sick children
18	where even if a parent had a reasonable income
19	because of the cost of care for the children,
20	they would be impovered if the cost was borne by
21	the parent.
22	You can go to the next slide.

Proceedings_HealthCareHearing113005 23 Immigration status is the one thing that we

24 can't waiver.

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1	You can go to the next. We have three
2	such 1115 waivers, the family care waiver,
3	healthy women and senior care.
4	Next side. So then we get to the
5	sort of the group that is not categorily
6	eligible for Medicaid. That is single,
7	childless, nondisabled adults. So a person who
8	is covered in, say, Kid Care and then they turn
9	19, and they then lose their coverage. And we
10	certainly have lots who are desperately in need
11	of health care who may have health issues, but
12	who are not covered under the Medicaid program.
13	Certain states have expanded to do childless
14	adult expansions. However, the challenge there
15	is that such a waiver requires budget neutral or
16	SCHIP allotment. Because we've nonextensive,
17	this outreach for the children with the SCHIP,
18	we don't have SCHIP allotment here in Illinois.
19	We don't have a virtual program. We have a real
20	program. And we've done a lot to breakdown the
21	barriers of access. So, for instance, they
22	removed hospital services for patients of their
23	population. And, you know, some states that may
24	be admonished because they may have a system of
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ı	charity care in their state, which facilitates
2	that. Massachusetts is a state that does that.
3	They assess they have in essence a hospital
4	assessment. They have an insurers assessment,
5	and they have some other revenues that they put
6	into a pot for uncompensated care. And they
7	have an interesting waiver pending to take that
8	plus the disproportionate share to put it into a
9	pot and draw it out of federal match and use for
10	premium assistance for expanding private
11	coverage. Other states have used this type of
12	mechanism. Like, for instance, in Utah where
13	they did away for the hospital system.
14	Obviously, here in Illinois that would be a
15	significant challenge as to what mechanism could
16	you contemplate using. There are a variety of
17	waivers out there. Vermont has done an
18	interesting waiver recently that has they
19	have done some expansions, and they also had run
20	into some ITT problems that are going to have to
21	go away. They came up with a way of configuring
22	their state as a managed care entity. Then they
23	get paid as a managed care in essence through
24	their Medicaid program. And so they negotiated
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2	Proceedings_HealthCareHearing113005 the current trend line for expansions. And they
3	signed up, which is what some people would
4	consider controversial and might be wary of.
5	Having had done this negotiations for a pot of
6	money that they have considered more than their
7	current expenditures and more than in the
8	future. And there's a risk there because if
9	their case load grows are inflation, it turns
10	out to be larger than anticipated. They would
11	be holding the liability there, and obviously
12	they calculate they'll be ahead. And I know
13	that some people are nervous about that
14	approach. And because they were a small state,
15	they were able to negotiate for a larger pot
16	because it didn't cost federal CMS as much
17	money. And they were eager.
18	A large state, like Illinois, is going
19	to ask for a large pot. It would be quite a
20	challenge to do that. However, it is an
21	interesting system that they have. And I think
22	those, Utah, Vermont, Massachusetts, are the
23	three that I can think of that have done
24	creative things to do expansions. And beyond
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- 1 what we've done, which is basically put up the
- 2 money and cover our kids, which is a good thing.
- 3 And beyond that it will certainly be a challenge
- 4 monetarily, and trying to think of any
- 5 innovative ways that one can get funding into Page 34

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- 6 the system. 7 And we had a study done which was 8 interesting for those of you that follow the 9 health affairs literature. And it demonstrated 10 that publicly funded Medicaid programs are 11 cheaper than if I were to purchase, in fact, 12 slightly less care in the private sector. The 13 reasons are administrative costs are low for 14 Medicaid programs. Obviously, there's the rate 15 issue that is obviously lower. And the 16 marketing and overhead is less. And so the 17 public expansions are very cost effective, but 18 obviously the rate issue is a challenge so
- 20 MR. LERNER: I'd like to thank you for 21 coming today especially given the influx of But I do appreciate your effort. 22 Vi codi n.

that's just something to keep in mind.

19

23

24

these programs, the more complex you realize EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733

Medicaid, the more you spend time with

40

1 they are. That's not what the legislature 2 thought they were creating in 1965 or '64, but 3 that's what we've become. 4 I have a question. If you look at our 5 chart with what Ashley's got on the minutes of 6 the last meeting, and you think about our 7 deliberation as what we're supposed to achieve,

9	Proceedings_HealthCareHearing113005 your current role, what would you wish we would
10	produce for you that would help the citizens of
11	Illinois as being the outcome of our efforts?
12	What would you hope we would accomplish?
13	Because this is not a small task.
14	MS. MURPHY: No, no, it certainly is
15	not. I think one of the biggest questions is we
16	have X number of people insured; some of them
17	who are insured actually at an extent below what
18	probably is best for their own health so that's
19	certainly an issue.
20	But for the uninsured, who specifically
21	are they and what access do they currently have
22	to insurance? And I guess one of the key
23	questions is, you know, how much is too much to
24	pay for health insurance? You know, at what
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1	level do you get lack of participation because
2	families perceive it as too expensive?
3	The other issues are if one does
4	expansions, if one blends public sector with

private sector, I think is how will you fund it? 5 And part of that analysis needs to be where is 6 7 the money going? I think that's one of the 8 things that they looked at. And they're talking 9 about. They're talking about both employer 10 mandates and personal mandates where every person is required to actually have health 11 12 insurance. I'm not sure how enforceful that is. Page 36

Proceedi ngs_Heal thCareHeari ng113005 13 I don't know what the penalty is. Obviously 14 with driving, people are required to drive with 15 insurance. That's a different situation in a 16 lot of senses because a person, when they're 17 driving, they're a risk to others. And I guess their governor clearly believes that people are 18 19 at a risk to society when they're uninsured. 20 And, therefore. Their bills may be cost 21 shifted. However, I'm not quite sure what the 22 strategy is. That's why they've come up with 23 the premium assistance model to help certain 24 numbers be subsidized.

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1	So the question is if you're going to
2	do a subsidy, are you making it more expensive?
3	I know they're involved in interesting
4	negotiations with Blue Cross and other insurers
5	to see if they can get cheaper products.
6	The main questions are who is
7	uninsured? What can people afford to pay, and,
8	you know, what is a cost-effective product that
9	you would purchase? And what how will you
10	fund it? We are all in some sense paying for
11	the uninsured because they are getting care
12	late. Therefore, they're not as productive, and
13	they may suffer illness more, disability more
14	and we pay in the emergency room and hospital.
15	MR. LERNER: You have an interesting
	Page 37

16	Proceedings_HealthCareHearing113005 perspective because of your prior role before
17	you came to Illinois, and we very greatly
18	respect that.
19	The two ends of the continuum are
20	incremental approach, find a way to build on the
21	private and public and fill in the puzzle, if
22	you will. The other one is it's time for a
23	revolution.
24	Do you have advice for us given you've
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1	got the federal and state perspective given the
2	task?
3	MS. MURPHY: I wouldn't be waiting for
4	the federal government. This has not been much
5	on the agenda in the last few years. The notion
6	of the reform seems to be synonymous with cut.
7	It's nothing more than how can we cut benefits.
8	And it's a sad reflection on the state that the
9	discussion on reform is all focused on cutting
10	rather than providing access to preventative
11	benefits, sometimes more with less. And so
12	and I know that I talked to my head because
13	Senator Durbin is very enthusiastic to All Kids.
14	As AII Kids closed the dichotomy between state
15	action and movement and sort of Lethargy and at
16	the federal level. And I just haven't seen
17	anything that seems promising on the federal
18	level. I think there's huge desire on the part
19	of the public for change. Page 38

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20 MS. ROTHSTEIN: Are there modeled out
21 in other states that we can take pieces that are
22 more advanced in some ways than we are? And, if
23 there are, what would be advantageous to us at
24 this point to be reviewing?

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1	MS. MURPHY: One of the things I
2	suggest is it's interesting to get some of the
3	federal experts to discuss come and present
4	on some of those waivers like the Vermont
5	waiver, the Utah waiver, the Massachusetts. You
6	know, give us an overview. What are the plus
7	and the minuses, the limitations and the
8	benefits between those. And there are certainly
9	plans. There are a variety of different models,
10	but they all require innovative thinking about
11	where would your funding extreme be. The issue
12	with Massachusetts is using their additional
13	dollars, and to go into this pot. Obviously,
14	you can only imagine that would be controversial
15	because additional dollars go to hospitals.
16	Now, if you put everything into a pot, it would
17	not go to the same group. But that is the
18	bottom line that when you move the pie around,
19	not everyone likes the pie being moved around.
20	However, you won't get coverage without dollars.
21	MR. LERNER: When you talk about cost
22	effective, I think about the trade-off among

23	Proceedings_HealthCareHearing113005 cost quality, some type of outcome measurement
24	and the time variable. Over what period of time
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1	are you trying to get what results? And we're
2	too short-term oriented to measure the
3	longi tudi nal effects.
4	MS. MURPHY: That's true. So,
5	actually, the population that we serve now on
6	the children's side tend to be actually with us
7	for longer. So we have more scope of managing
8	care for a longer term. The employer market is
9	also finding that really managing care long-term
10	given the changes in their insurance patterns
11	and an insurer's, it's a challenge. Medicare is
12	one of the programs where you could perceive
13	people once you are in your group from 65
14	onward. So you could actually perceive that you
15	could manage care better. However, it's
16	actually been decreasing, which it seems like a
17	shame because that is an area where you have
18	more potential for managing long-term, and you
19	need a length of time to adequately manage and
20	so that you're not managing cost. You're
21	actually managing care.
22	MR. JONES: How much waste is there in
23	the system? Because the system doesn't
24	currently necessarily restrict patients, for
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1 example, from seeking care. The most cost 2 effective place or the ways in the systems where 3 the providers are giving a blank check. 4 more they do, the more they get paid. What are 5 you doing with that as far as Medicaid, and what are the implications of trying to control the 6 7 waste of the system? 8 MS. MURPHY: There's been interesting 9 studies done by a variety of researchers of 10 looking at utilization of the Medicaid program and looking at the same group if they are in 11 12 another system of care. And there's not good 13 evidence that there's increased utilization in 14 Medicare because the rates are attractive to 15 providers. And we keep a close eye whether 16 providers are billing an amount in a certain 17 period of time. 18 And one of the good things that I'm 19 delighted about with All Kids is that we're 20 going to change our system to be a primary care 21 case management system where we prioritize each 22 family in essence having a medical home, and 23 having one primary care physician that gets 24 information. EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733

2	Proceedings_HealthCareHearing113005 interested on joining us. We have a prior task
3	group now that is working together on the
4	physician side as to how that system will look,
5	and what will makes Citizens With Physicians in
6	particular like if one thing was very
7	interesting in the last discussion was the fact
8	that, say, I was signing up to be a primary care
9	physician and being assigned the new patient.
10	Would I get in essence a chart with what that
11	patient had in the last six or 12 months so I'd
12	know what medications they were on and what
13	treatments they would need. And because it will
14	now be July 1 and onwards to coordinate to the
15	one primary care physician. We do think 29
16	states have a system like that, and we think it
17	will be much better in regards to coordinating
18	care.
19	The issues of the emergency room, our
20	rates are pretty low. So, sadly, it really
21	doesn't actually cost us more if someone goes to
22	the emergency room as to the physician's office.
23	It costs the hospital more, which is why we're
24	interested in doing an emergency room management
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1	system. Which a large number of health plans do
2	well where we can try to manage that, and insure
3	the people that receive their care in a primary
4	care system.

5 But I know that your clinic does a lot Page 42

Proceedi ngs_Heal thCareHeari ng113005 6 of interesting work in this area as well through 7 managing care, and I think we'd love to get more 8 input. Then certainly talk to other members 9 that are associated with Linda and Donna in 10 regards to working on that system to make it a 11 managing care very much based on medical 12 principles and doctor input. 13 MS. MITROFF: I thought I heard 14 something about Florida trying to do something 15 different about Medicaid. MS. MURPHY: Florida is not an 16 17 expansion. It's really a system that will --18 that is a budget-saving mechanism. They want in 19 essence to move to a voucher system whereby a 20 person would get -- they would spend X amount on 21 a person, and it would buy however much the 22 insurer said it would buy, and you can run out 23 of benefits. And so that's why that waiver is 24 considered extremely controversial. And people EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733

1	were surprised that it was approved. And
2	because it really does waiver a large amount of
3	the Social Security Act protection for
4	beneficiaries in particular the disabled and
5	those that have chronic health care needs. It
6	will allow a person in essence to run out of
7	benefits.
8	MS. MITROFF: Do you know when that

9	Proceedings_Heal thCareHearing113005 becomes effective?
10	MS. MURPHY: I don't know if they had
11	to get legislative approval for it so I'm not
12	sure when. I know it got approved by the
13	federal government very quickly, like 14 days or
14	something like that. And, though, to be fair it
15	was pending in preliminary status, and
16	negotiations went on before it got submitted in
17	final form. But I'm not sure if they need to
18	get legislative approval.
19	MS. DAVIS: You were talking about the
20	Medicaid program. One of the things that I was
21	wondering for the seniors is our case management
22	units are designed to keep the seniors in the
23	home. We just completed a three-year study that
24	showed in the southwest side of Chicago that
- '	Showed in the southwest side of on eage that
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	EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733 50
1	EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733 50 there is a burden on the gals caring for these
1 2	EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733 50
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1 2 3 4 5 6 7 8 9	EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733 50 there is a burden on the gals caring for these seniors, and the RESPA dollars have not increased. Is there a possibility of doing a waiver on increasing RESPA dollars to families? There are these very circumstance, adult children that are requiring a lot of work for the senior parents. Is there some effort in discussions? MS. MURPHY: Part of those issues are
1 2 3 4 5 6 7 8	EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733 50 there is a burden on the gals caring for these seniors, and the RESPA dollars have not increased. Is there a possibility of doing a waiver on increasing RESPA dollars to families? There are these very circumstance, adult children that are requiring a lot of work for the senior parents. Is there some effort in discussions?

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13	medical program and ordinarily only pays for
14	medical services. And, in fact, it's
15	interesting and now quite controversial. But at
16	the time a lot of the Medicaid statute goes
17	back to 1965. The view of what was considered
18	care was different then, and so nursing home
19	care is an entitlement under Medicaid and home
20	care is not. So if you are medically eligible
21	for nursing home care, you are entitled to it
22	under federal law. And, however, other forms of
23	care you are not. And the waivers you have to,
24	first of all, demonstrate budget neutrality.
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1	It's now 38 percent of people that are in that
2	assisted-living type program came from a nursing
3	hope. And it's 60 percent of the nursing home
4	rate so you can move your budget neutrality.
5	With CCP. I don't know how far they are. With
6	every service they add in, obviously, it costs
7	money. And in Illinois's case due to and so
8	therefore that also is a significant challenge
9	because you're not just giving the service to a
10	lower income group, you're giving it to a more
11	expanded group.
12	MS. DAVIS: The last question is: How
13	are you going to persuade the providers to
14	accept this Medicaid card as we're going around
15	the states? Remember, we're finding less and

16	Proceedings_HealthCareHearing113005 less providers who accept the Medicaid card.
17	Massachusetts has a different way.
18	MS. MURPHY: What we've done is and
19	now come January, we're going to increase rates
20	for maternal and child health providers. We're
21	significantly increasing some of the dental
22	rates for preventive care. And we're putting
23	doctors seeing children in any of our programs.
24	That's all children. 1.2 million children will
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1	be on a 30-day payment cycle. And similar to
2	the dentists are already on a 30-days payment
3	cycle. And that will be significant because we
4	hear a lot from physicians that the payment
5	cycle is a problem, and especially those that
6	are in a single program. So I don't expect that
7	people will believe we're on a 30-day cycle
8	until they see it. And I can say it a million
9	times. They have to get a check regularly. So
10	we're hoping by July, August, September next
11	year that when those checks are regularly
12	coming, people will say how are you affecting
13	other providers? We're not. The comptroller in
14	ten years has never missed an expedited payment
15	schedule. But we do hope that that will assist
16	us in that area. Obviously, would we like to do
17	more, yeah. And there's some rate increases for
18	community health centers because there's going

to be a new methodology for calculating rates Page 46

Proceedi ngs_Heal thCareHeari ng113005 20 that many will benefit from. That will help. 21 The other benefit with All Kids is that 22 insofar as All Kids will also cover children 23 seen at community health centers that are 24 uninsured because of immigration. All Kids will EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733 53 cover the children. That will help community 1 2 health centers use the 330 grants. That will be 3 another significant thing. And, in fact, a lot

of you that see a lot of uninsured children, 4 please, contact us. We would like do 5 6 pre-enrollment and pre-registration and get 7 families knowing the program is coming and seen 8 as soon as possible. 9 MR. DUFFETT: I think the first 10 request, is the Urban Institute, some of us has seen that if there's a way of getting it. 11 12 other thing --MR. LERNER: Maybe we can get a line to 13 it, James. 14 15 MR. DUFFETT: The other thing is I don't know if this is a request from any 16 17 partners that we're working with or if it's fair 18 or unfair for -- a short assessment on some 19 other state waivers that are happening. Like 20 you were talking about Vermont. If there's maybe half a page or something, pluses and 21 22 minus, as you were alluding to. And what do you

23	Proceedings_HealthCareHearing113005 see as the pluses and minuses of these different
24	waivers? And some of that may already be
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1	explained in the assessment of what the other
2	states are doing.
3	And then, lastly, you know, what are
4	the other options before us on expanding
5	Medicaid? I mean where you went and explained
6	very well in terms of how far Illinois has
7	pushed the envelope, where is this other gap
8	that could potentially be there? Is that a fair
9	request? Is that something that you could help
10	wi th?
11	MS. MURPHY: We can definitely do that.
12	The gap is the child/adult. The most glaring
13	gap here in Illinois as in most states is the
14	childless adults. And then the question is if
15	you were to do a public expansion there and even
16	if it was at the pretty low income, what would
17	be your funding extreme? And that's the
18	questi on.
19	MR. LERNER: That's a good way. David
20	wanted to make a comment.
21	MR. CARVALHO: Just a reminder. Two
22	things. Anne Marie had mentioned about getting
23	comfortable with who are the uninsured. And one
24	of our subsequent meetings, in fact, is
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1	dedicated to the issue and information on the
2	profile of the uninsured so that will be
3	upcomi ng.
4	Second, some of the questions that you
5	have asked and perhaps some that you didn't get
6	a chance to ask about, what is going on in other
7	states and some of the assessments. Even
8	preliminary assessments of those approaches is
9	available in some of the materials that have
10	been presented at some of our prior meetings.
11	In particular the meeting that the Michael Reese
12	trust sponsored. And some of you were able to
13	attend. But those materials are all available
14	or will be soon available. They were e-mailed
15	to you, as well. They are in the community
16	website that we set up if you go through those.
17	Allen Wild, for example, from the formerly of
18	the Urban Institute of the National Center For
19	State Health Policy, he shared a lot of insight
20	on both the Massachusetts plan and some other
21	states' plans.
22	MR. LERNER: I want to thank you, Anne
23	Marie, for the great presentation.
24	I'd like to suggest we take a
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ten-minute break.

2	Proceedi ngs_Heal thCareHeari ng113005
2	(Whereupon, a short break
3	was taken, after which the
4	following proceedings were
5	had:)
6	MR. LERNER: I'd like to call back to
7	order, and ask Dr. Louis Lamperis, from the
8	division of oral health, if he would kindly
9	enough share his thoughts with us.
10	DR. LAMPERIS: I know you've been
11	hearing about oral health everywhere you go
12	across the state. Dental health is always
13	number one pretty much on the agenda what is
14	lacking in the community. And I'm going to be
15	addressing really the I looked at the Act and
16	it's really Section 15.1 to provide access to a
17	full range of preventive, acute and long-term
18	health care services. And it's at the concept
19	of full range. What is it that you folks are
20	going to have to decide what that is. And I'm
21	going to argue hopefully that oral health should
22	be part of that. So based on that, I'm going to
23	talk about Illinois' Oral Health Plan, which was
24	developed through a very collaborative process
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1	that connection of oral and systemic health that
2	you need to understand.
3	A little primer on the dental care
4	delivery system, some of the priorities and some

of the data in our state and progress that we've $$\operatorname{\textsc{Page}}50

Proceedi ngs_Heal thCareHeari ng113005 6 made. The state oral health plan, which you all 7 have copies of, was developed over an 18-month 8 period, published three years ago, and it has 9 been the road map for where we're going in the 10 state. It was a collaborative intervention. 11 Everybody was involved in developing it. 12 the priorities that are in this document 13 represent what the folks in the state think 14 where town hall meetings were held throughout 15 the state. There are five goals in the plan to 16 change perceptions, which I hope to do that. 17 Oral health is integral to general 18 health to build the infrastructure to meet the 19 needs of all Illinoisans to remove access 20 barriers between people and the services to 21 accelerate building of a base and establish an 22 oral health surveillance system, to substantiate 23 the direction we're taking and work with the 24 public, private participation to get things EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES

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1 done.

I'm going to start with some of the
associations between oral infection and systemic
mouth, gym disease. Periodontitis has been
linked to low birth weight, diabetes,
cardiovascular disease. The evidence linking
periodontitis to preterm, low birth weight is
strong at this point in time. When you remove

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9	Proceedings_HealthCareHearing113005 all other possible risk factors, the odds for				
10	women with periodontal disease to have a				
11	preterm, low birth baby are anywhere between				
12	four and 47. There's evidence coming out on a				
13	daily basis to show that if you stop the				
14	disease, you prevent the preterm, low birth				
15	weight. We now also know that dental decay of				
16	that process, that's caused by bugs that are				
17	passed from the mother to the child. That				
18	suggests the need to understand that it's				
19	infectious and transmissional. It's a new				
20	concept.				
21	Diabetes, general gum disease. It's an				
22	inflammatory disease. We know at this point in				
23	time folks that are diabetic have much more				
24	severe disease. But more importantly I think				
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1	it's controlling their diabetes. It's harder to				
2	do if they have the chronic infection.				
3	Next one. We don't think about the				
4	complications that are associated with untreated				
5	di sease. But you can have heart di sease happen				
6	to you. You can have cerebral abscesses,				
7	pneumonia, severe swelling under the neck. That				
8	has a mortality rate of all as a result of the				
9	tooth decay. And the emergency room is the				
10	place of choice for treatment of people when				

they're insured. And we can go onto the oral

and pharyngal cancer. Among white men it is the Page 52

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13	seventh cause and in African American men it's
14	the fourth leading cancer. And it's a
15	population that is poor. We know that primary
16	prevention and early screening may be a
17	difference. But the population that are
18	effected are those that don't have access to
19	primary care. It will be found by a physician.
20	If you can't get into a physician's office or
21	dentist's office, it goes on untreated. And
22	seniors are very much at risk.
23	Early childhood caries you don't
24	think about the facts or maybe you do a lot of
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1	kids in our state. Unfortunately, they have
2	problems accessing care even though they are
3	insured. We do know that the cost is about ten
4	times higher for treating an oral infection or
5	oral problem in an ER than it is in treating at
6	a dental office. And the kids with dental
7	insurance, either public or private, are three
8	times more likely to have preventive care in a
9	one-year period versus kids who don't have
10	insurance. Early childhood caries an impact on
11	a child's ability to learn and speak. They are
12	in pain and stress in many, many different ways.
13	They're disruptive in a classroom. And 51
14	million school hours are lost annually due to
15	dental problems. We did a study three years
	D 50

16	Proceedi ngs_Heal thCareHeari ng113005 ago, four years ago looki ng at the ki ds
17	participating in the WIC program in Illinois.
18	These are two, three and four years old. The
19	first tooth erupts at six months. And we're
20	talking about 33 percent of these kids had
21	dental caries and.
22	The dental delivery system, briefly.
23	It's a private practice. It's a cottage
24	industry. It's referred to the bungalow
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1	industry. The majority are solo practitioners
2	in a small office. Most of us are general
3	dentists. Unlike physicians, the majority are
4	general dentists and not specialists.
5	The Erie Family Health just opened a
6	wonderful facility. Once you hit 65 and you
7	enter into Medicare, you don't have any dental
8	benefits so it's not a benefit of the Medicare
9	program. And I wish Anne Marie was here. There
10	is the federal number, but the Illinois number
11	is about the same in terms of how much the
12	Medicaid budget is devoted to dental. Managed
13	care hasn't penetrated the dental marketplace,
14	and there's no cost sharing opportunity. In a
15	private dental office, you don't have the
16	dentist. The office itself covers all of the
17	expenses. That's a kew pi ece.
18	I thought I'd throw in the last IOM
19	report, which came out a couple of years ago. Page 54

Proceedi ngs_Heal thCareHeari ng113005 20 In the previous report we weren't mentioned and 21 now we have an acronym, NGS. I'm proud. 22 making progress. Along with the other issues 23 that I know you're dealing with, mental health, 24 preventive services and substance abuse all fit EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733

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in the category in the last IOM report. 1 2 And we talk about what I just spoke 3 about before that relationship between oral 4 health and systemic health, and the fact that it 5 impacts your ability to function in life. The 6 focus of the report is dental insurance. 7 talk about the 150 million Americans who don't 8 have it and are not covered under Medicare. 9 its optional services. Going back to Anne 10 Marie's discussion, under the Medicaid plan for 11 adults, you don't have to offer it. Illinois 12 Illinois is one of the few states that 13 hasn't cut the benefit, as many other states 14 have throughout the nation. And you want to 15 just go along with what the IOM recommends. An all public and privately funded insurance plan 16 17 should include age appropriate services. Keep 18 this slide in mind as you do your work. 19 We know prevention works. For every 20 dollar spent on preventative care, we see four dollars on treatment. We really -- unlike 21 22 medicine, we really do focus on prevention.

23	Proceedings_HealthCareHearing113005 Some other data for you to think about
24	that 70 percent of patients seen by an ADA
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1	member dentists in the privilege system have
2	dental insurance. 63 percent of private and six
3	percent of public. Adults with dental insurance
4	visit two times as often as those without. Look
5	at BRFSS data. It's a survey tool, a telephone
6	survey that is done in Illinois. Just look at
7	2003 data to give you an idea of what is
8	happening in the state among all adults. And
9	this is adults living in the community. They're
10	not in institutions. 50 approximately 53
11	percent, 57 percent had dental insurance. And
12	you start seeing some of the disparities for the
13	seniors, for the Hispanic and the non-white
14	population. The percent that have insurance
15	goes down. This shouldn't be a shocker to
16	anybody. We've been diligently working in the
17	state trying to address the problem. We've been
18	funding communities throughout Illinois to do
19	local oral health needs assessments.
20	We've done analyses. Certain
21	priorities emerged. And access to care is
22	number one. We hear it everywhere we go in the
23	state. 90 percent of the communities have
24	access to oral services as number one. Getting
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1	community oral health education, early childhood					
2	caries prevention as the top priorities.					
3	And that takes us to the oral health					
4	plan. It decreases the number of people in					
5	Illinois who are uninsured for dental services,					
6	and represents model programs that help					
7	insurance beneficiaries understand their dental					
8	benefits. When you look at the literature,					
9	folks that are insured don't even access the					
10	system because they don't understand the					
11	importance of oral health.					
12	This law was signed into effect, signed					
13	into law, last year. It's effective this July.					
14	And it requires every child in Illinois who is					
15	in a private or parochial school have a dental					
16	exam. And by next May 15, that's a requirement.					
17	Children may waive out. We had to come up with					
18	a waiver for kids that would demonstrate an					
19	undue burden or lack of access.					
20	And the form that you're going to see					
21	next, it's just been put on the website lack					
22	week. The last opportunity check off box for a					
23	parent to say I can't get dental care for my kid					
24	says that my child does not have any type of					
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2	Proceedings_HealthCareHearing113005 dental clinics in our community that will see my
3	child. We had a little bit of push back on
4	organized dentistry of putting that one there
5	because they said we were giving people an
6	opportunity to not participate. And this is
7	what the school nurses were telling us and the
8	school principals were telling us. The local
9	health administrators said we had to have this
10	out there .
11	Just a quick look to give you an idea
12	of the disease burden amongst our kids in the
13	state. We did a really wonderful study last
14	academic year. And I want you to look at this.
15	This was third graders. And I want you to get
16	an idea of what the disease burden is in our
17	kids. We can go to the next one. Among third
18	graders, 55 percent have had a cavity at some
19	point in time in their life. 30 percent
20	statewide have an untreated cavity. In other
21	words, you have 30 percent of the kids in third
22	grade in Illinois walking around with holes in
23	their teeth. The disparities you can see. And
24	we broke it down by urban areas, Peoria,
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- Champaign, Springfield. The collar counties
 have more capacity. Chicago is a huge problem,
- 2 Have more capacity. On cago 13 a hage proble
- 3 and Cook County is a problem.
- 4 Okay. When we looked at their -- the
- di sease burden based on a child's participation Page 58

Proceedi ngs_Heal thCareHeari ng113005 6 in the free and reduced lunch program, it 7 shouldn't be a surprise if you participated in 8 the free and reduced lunch, you were more likely 9 to have holes in their teeth. 10 We tried to look at some of the 11 disparities to ethnicity. And families with 12 kids that he spoke Spanish, 41 percent of kids 13 were walking around with cavities, active 14 disease in their mouths. 15 Okay. Some other issues. I just want 16 to paint the picture because it's not just 17 insurance. The distribution of dentists in our 18 state. There are real disparities in the 19 southern part and the Marion region. 20 southern part of the state we've got 40 dots to 21 67 dots were 100,000. The school based school 22 lunch programs make a difference, but they 23 haven't instated them everywhere in the state. 24 Communities throughout Illinois are continuously EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733

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1	trying	το	aevel op	cl i ni cal	таспит	res.

The scope of services for adults is

very limited in the Medicaid program, and the

rates are a barrier. And Anne Marie mentioned

the fact that the preventive dental rates are

going up profoundly. January 1, again, for

adults nothing. There are other issues in terms

of the distribution, the number of pediatric

9	Proceedings_HealthCareHearing113005 dentists in Illinois.
10	Another significant issue is the
11	closure of several dental schools, Northwestern
12	and Loyola. And the number of graduates has
13	decreased over 75 percent over a ten-year period
14	of time. This is going to be a crisis. The
15	deans are very nervous about this. The school
16	based sealant program just to show how it's
17	penetrated in the state. We've a long way to
18	go, but we're going. We have made progress. We
19	have a strong coalition. We've gotten a
20	foundation to support oral health issues.
21	The Illinois Child Health Care
22	Foundation. Illinois is a priority area.
23	They're funding safety net expansions. Michael
24	Reese Health Trust is assisting. We're doing a
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1	fluoride van neighborhood program with the help
2	of Public Aid. And we've gotten funding from
3	Michael Reese. We have training for these
4	pediatricians and nurses to come in contact with
5	these children.
6	And we've changed the Dental Practice
7	Act to allow for general supervision of dental
8	hygiene. You want to look at that alternative
9	work force with nurse practitioners and
10	hygienists. CDC, HRSA and NIH have funded
11	projects in the state based on the work that
12	we've done. Lieutenant Governor Quinn, he's a Page 60

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13	great spokesperson for us. There's a continued
14	commitment in all of the state agencies to
15	address the issue. We've got a great
16	surveillance system that is funded through the
17	CDC.
18	This is loose thought. Okay. I'm
19	going to end with what Lou thinks because I
20	think of you guys as the progressive analysts.
21	Okay. I've also worked under conservative
22	anal ysts.
23	But it seems like sometimes you can't
24	win when you look at this oral health problem
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1	because from that perspective of let's get
2	universal coverage, let's focus on hospital and
3	medical care. Oral health is going to distract
4	it. We can't get our arms around it. It's not
5	part of the system. The conservative folks are
6	thinking it's something that is going to cost us
7	a lot more money so we're not going to do that.
8	This is what you're going to have to struggle
9	with. That's why I left this with the last
10	slide because this is what I struggle with all
11	the time.
12	So that's the presentation, folks. And
13	I'm very grateful. You can't imagine how happy
14	I am that you're thinking about oral health.

And the people in the state are coming out and

16	Proceedings_HealthCareHearing113005 telling you this is something that you need to
17	think about.
18	MR. SMITHMIER: Why have the dental
19	schools in Illinois closed, first of all? What
20	is our experience with a closure of schools
21	similar to other states in the country? And if
22	not and if we're different, why?
23	MR. LAMPERIS: Private schools have
24	closed, Northwestern and Loyola. And the burden
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1	has been pushed on the state. The reason they
2	have closed is they don't get the federal bucks,
3	the research bucks to support them as the
4	medical school does and the nursing school does.
5	And the pharmacy school can get funding from the
6	state.
7	MR. SMITHMIER: And there's not enough
8	applicants to carry the cost program?
9	MR. LAMPERIS: And the tuition costs
10	have gone up profoundly. It's costing \$150,000
11	to get an education in the United States for
12	four years. What was the last one?
13	MR. SMITHMIER: Similar states same,
14	thing has happened with private school?
15	MR. LAMPERIS: Yes.
16	MR. SMITHMIER: Net inflow and outflow.
17	MR. LAMPERIS: We don't have a good
18	angle on that. We just did a work-force study,
19	and we know that 23 percent of the dentists Page 62

20	currently practicing graduated from Loyola,
21	Northwestern from the state.
22	MS. LUBIN-JOHNSON: I want to talk
23	about there's data now about the impact of
24	dental care and coronary artery disease, and
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1	that is the number one killer of people. We're
2	learning more and more about that relationship
3	with inflammation and the impacts it has in
4	other organ systems and CVD being number one.
5	MR. LERNER: We've got to think about
6	the interaction that you're talking about. I
7	keep you know, the more I think about the
8	tasks in front of us, the more challenging it
9	is.
10	MR. LAMPERIS: That's the key point.
11	The mouth is connected to the rest of the body.
12	The knee bone is connected to the hip bone. You
13	can't separate the organ system.
14	MR. LERNER: The objective is a healthy
15	citizen, but we have to think about those kinds
16	of things.
17	MR. BACKS: With future dental
18	treatment, is there any health care cost in
19	general? In other words is there dollars to be
20	saved from preventative dental care on overall
21	health care costs?
22	MR. LAMPERIS: No. I wonder what the
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23	Proceedings_HealthCareHearing113005 medical side of that is for the dollars spent on
24	preventi on.
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1	MR. BACKS: I will make a comment that
2	in the medical profession, I think that
3	prevention is cost effective. The reality is if
4	you spend money and improve health, you live to
5	die and get sick another day and generate more
6	costs. And so in a global sense, it's hard to
7	prove that preventative care will save us
8	dollars. It will certainly improve quality of
9	life and improve productively, and it's a good
10	thing to do. But I think the challenge is for
11	the accountant to make that case, and I don't
12	think they will.
13	MR. LERNER: Actually, there's been a

MR. LERNER: Actually, there's been a series of studies. If you look at quality of years if you balance the cost out against the taxes that you pay, it increases in GDP.

17 Thank you, Dr. Lamperis.

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The final presenter for today has been waiting patiently. Pamela Balmer from the Office of Women's Health.

MS. BALMER: Unfortunately, I was doing preparation for this presentation yesterday, and so I do not have a power point for you. I have a handout for you. And this is something that EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES

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1	you can take with you. It talks about our lead
2	agencies, and gives you information.
3	Basically, what my charge was, as I
4	understand, it was to present the Breast and
5	Cervical Cancer Program to you, and so that you
6	can make some decision as far as screening and
7	cancer. So I'm going to give some of the
8	background of our program, how we serve. And,
9	of course, we serve the uninsured women.
10	So I'll just start. And this will all
11	be in the presentation. It will be late night
12	reading for you. But, first of all, I read your
13	charge when I was asked to present. And it is
14	an awesome charge, a very awesome charge to
15	insure all residents have access to quality
16	health care at costs that are affordable is one
17	of the items that stick out for me. So I'm with
18	a distinguished group, but you're going to have
19	a lot of work ahead of you. What I'm going to
20	talk about is the national breast and cervical
21	cancer, NBCCEDP. And that is a CDC federally
22	funded program, and it began in 1990. And it
23	went into the states in 1991. It is the first
24	and it is the only national cancer screening
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2	only working for breast and cervical cancer
3	programs. So it's a success story that you need
4	to be able to think about. But it's federally
5	funded. And we also receive GRF funds. All 50
6	states have this program. 17 tribes and
7	territories across the nations have it. And the
8	District of Columbia has it.
9	The Illinois Breast and Cervical Cancer
10	Program started in 1995 so this whole year we've
11	been celebrating our tenth anniversary. We
12	started back in '95 with three counties. The
13	next year we went to 26 counties, and in 1999 we
14	had a program in all 102 counties.
15	How we do our program is we are what we
16	call and everybody does it different. But
17	in Illinois we are a decentralized program. The
18	most of the agencies are local health
19	departments, which cover, of course, multiple
20	counties. We also have three hospitals that do
21	our screenings and get our women in. It's a
22	somewhat complicated program. And we use a
23	system that you guys may know of called
24	Cornerstone. That's where WIC goes through.
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- And our program has very complicated data, but CDC being the program and the research entity that it wants data. They want to know if we find a diagnosis or if we find an abnormal
- 5 screening. In 60 days we have to have a Page 66

Proceedi ngs_Heal thCareHeari ng113005 6 diagnosis so we are extremely data driven 7 programs. It's very complicated. It's quite a 8 program so congratulate any of the local health 9 departments that you have that are doing this. 10 But we recognize it at a state level that it is 11 complicated. 12 What we have for a budget, we have \$5.3 million in federal, and \$2 million in state GRF 13 We have been flat-funded for the last 14 funds. two years for the breast and cervical cancer 15 16 I think we all know why we're 17 flat-funded at the federal level. We're doing other things in the other places, and the money 18 19 is much not there. We've been told that this 20 year for the program that will begin in July, 21 June '06 -- the Feds do. But we think July at a 22 state level that there will be further 23 reduction.

There's another program of the breast

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1	and cervical cancer program which is the Wise
2	Women Program. That's a cardiovascular disease
3	research program. It's at least a ten percent
4	cut so you know we will be in a hard situation
5	for this upcoming year. The \$2 million GRF has
5	held status since July of 2001. We anticipate
7	that by the end of this fiscal year June 29, we
3	will have waiting lists of women that are

9	Proceedings_HealthCareHearing113005 eligible women in need but women that will go on
10	a waiting list. With this funding level of
11	about \$7.3 million, we are only serving about
12	ten percent of the women that are eligible with
13	this program. This is not an entitlement
14	program. We are only serving a fraction of the
15	women that need our services.
16	Nationwide, 2.3 million have been
17	screened since 1991. And 5 million screening
18	tests have been conducted in our program in this
19	anni versary year. We have served 57,000 women
20	with breast and/or cervical cancer screenings in
21	this ten-year period of time. We started out in
22	the first year serving 540 women. We are now
23	serving 18,000 women. We'd love to have more
24	money to serve, more money.
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1	Target population. The priority are
2	the uninsured older women who are racial, ethnic
3	and cultural minorities and women who live in
4	hard-to-reach communities, rural communities and
5	urban areas for access. There are difficulties.
6	So who's eligible for our program? A
7	person who is 200 percent of the poverty level
8	or a woman making about \$19,000, if she's a
9	single woman and has no insurance. We serve
10	women for breast cancer. Our age category is 40
11	to 64 for breast cancer. 35 to 64 for cervical
12	cancer. But we also serve younger symptomatic Page 68

Proceedi ngs_Heal thCareHeari ng113005 13 If there are younger woman that through women. 14 their screening have an abnormal result, they 15 must be diagnosed through the Breast and 16 Cervical Cancer Program in order to gain entry 17 into the treatment program. 18 So let's talk about the treatment 19 The -- prior to 2001 the Breast and program. Cervical Cancer Program asked all of you 20 21 doctors, hospitals and clinics, hello, if we 22 find cancer, would you, please, serve them under 23 your charity because we could not treat. 24 does not state the state money. We just find EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733

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1 the cancers. But at 2001 it came at the federal 2 level, the treatment act services. So that 3 meant if women -- if we found them with cancer, 4 they would pay for the diagnosis. 5 So let's talk about some stats for the -- and feel free to interrupt if you have a 6 7 In 2005 we believe there will be question. 8 211, 240 new cases of breast cancer. 9 anticipate, using stats, that 40,410 women are 10 expected to die this year from breast cancer Cervical cancer estimates -- and there 11 al one. 12 should be no reason anyone gets cervical cancer, 13 But cervical cancer we say as we all know. 10,370 across the nation with 3,710 deaths. 14 And 15 in Illinois our department, which I so heavily

18	die. In 2005, 620 women in Illinois will be
19	diagnosed with cervical cancer and 220 will die.
20	And you know with early detection,
21	which is what you guys are trying to work on
22	that if we could have five years survival rate
23	for early detection for breast cancer is
24	98 percent. So if we had the ability to do more
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1	mammograms, we would be able to find more
2	cancers early. And we wouldn't have these death
3	statistics. We know for cervical cancer, if it
4	is detected early, 100 percent is nearly
5	100 percent of the stats that they give is for a
6	cure. Regular screening for cervical cancer can
7	prevent the disease. And CDC will tell you in
8	studies that they're saying that the physicians
9	are not telling these women that they need to
10	get their pap test. When you're seeing these
11	women say: When was the last time you had your
12	pap test? I will get a quote from your director
13	because we just had national mammography month.
14	Research showed it can be reduced by 30 percent
15	if individuals follow breast screening including
16	routine mammography and regular examinations by
17	a physician and those monthly self-examinations.
18	So who are we trying to reach? Low
19	income and uninsured women. And why do we try Page 70

Proceedings_HealthCareHearing113005 rely on, we think in Illinois 8,870 women will

be diagnosed with breast cancer. 1,980 will

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20	to reach those women? Because those are the
21	women that are not out there getting any
22	screening. If you don't have insurance and you
23	don't have any money, that's not one of the
24	things you're going to go to. Those women are
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1	taking care of their children, their
2	grandchildren. They're making sure their needs
3	are met before them. We must insure through our
4	program that the women that are uninsured that
5	they get their mammogram and pap tests because
6	by the time we find them, they're in the later
7	stages of cancer. All of us in this room, we're
8	there every year. We're right there. And we
9	have the insurance. And somebody is covering
10	this for us. And these are woman that don't
11	have that ability, when we get these women,
12	they're at the later stages. And the mortality
13	rate is much higher so that's our high risk
14	group.
15	The Federal Breast and Cervical Cancer
16	Prevention and Treatment Ace became effective on
17	October 1, 2000. And thank goodness for the
18	legislators here in this room. House Bill 25
19	was signed into public act 92-47.
20	Now, the interesting way that people
21	get into treatment, which at that time increased
22	our medical provider capacities, we have 2,300

23	Proceedings_HealthCareHearing113005 medical providers who work that are doing this
24	service. But to be treatment act eligible, they
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1	have to come through our program. And I learned
2	something. But what I heard from Anne Marie is
3	that women have to be eligible for this
4	treatment program which covers treatment of
5	anything, their cancer, they break a leg, you
6	know, they have other issues. They get any
7	treatment covered through this treatment
8	program, but what they have to do is come
9	through our program in order to be eligible for
10	treatment.
11	We find women that are still not
12	eligible for treatment so there's a lot of
13	charity work that you find doctors and hospitals
14	are doing because the Treatment Act cannot cover
15	those so.
16	For the fiscal year '05, 301 women were
17	sent over to Anne Marie's department through the
18	Treatment Act. And of those 301 women, 286 were
19	eligible currently, right now, as of the figures
20	that we got yesterday so this would be hot and
21	ready for the presses here. 412 women are
22	receiving breast or cervical cancer treatment
23	programs as we sit here in this room. Since the
24	Treatment Act was implemented, the Illinois
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1	Breast and Cervical Cancer Program has put 1,034
2	women in for treatment. It can be a five-year
3	treatment as long as every year a physician says
4	this woman still needs treatment services.
5	She's still in the treatment program. And then
6	it works real well between HFS. But HFS when
7	they're done with treatment, they then are
8	referred back into our program so we can keep
9	them up and regular screenings going and follow
10	that woman through.
11	And, as I said it's a somewhat brief
12	presentation. And FY '05 nearly 18,000 women
13	received free screening throughout Illinois
14	Breast and Cervical Cancer Program. Of the
15	screenings, we identified this last year 170 new
16	breast cancers, 24 cervical cancers and 242
17	pre-cancerous cervical conditions.
18	So I conclude my presentation. I thank
19	you for the staff that I represent which are
20	three nurses, one-half time data manager, two
21	UIS interns. Thank you for your time and
22	attention. We are very proud of this program.
23	There will be waiting lists this year, as I
24	said, with the cuts that are happening. We have
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2	Proceedings_HealthCareHearing113005 list will be any symptomatic woman will not be
3	on our waiting list. We have also said that we
4	will try to hit that rarely never been screened
5	cervical the high-risk cervical women. And
6	we are also targeted for the breast cancer
7	screening the high risk women.
8	So I've been foolish enough to put my
9	direct number on this page. And I'm always
10	there. I live there, you guys. So if you have
11	questions, please, feel free to call. And if I
12	can't answer it, because I'm a bureaucrat, I'm
13	not a nurse, we will get you whatever answers
14	you need and whatever other statistics through
15	that cornerstone system that I refer to. We are
16	able to tell you what tests are being run, how
17	much it's costing us. We can get you
18	information that will be very, very helpful.
19	You just have to give us time because it's a
20	very heavy system, and it will take almost an
21	overnight run to do something because we have to
22	go through all the WIC people, also.
23	Do you have any questions now? And if
24	you don't, I have provided the lead agencies and
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1	what territories. And I have the same stats.
2	MR. LERNER: We appreciate that.
3	MS. COULSON: Thank you. My question
4	is on the waiting list. Is it a factor of cost?
5	Is it a factor of access. In my area women with Page 74

Proceedi ngs_Heal thCareHeari ng113005 6 insurance are on waiting lists because they 7 can't get enough mammogram equipment. 8 questions -- this may be not just an issue for 9 your program but for the whole state. 10 MR. BALMER: Our waiting list is 11 directly related to our funding level. Women 12 with insurance get to go every year. And I'm in 13 this program --14 MS. COULSON: So the other question then related to the cervical cancer issue is: 15 16 Are you covering the tests that are now being 17 done so you don't need a pap test annually or are you only covering an annual --18 19 MS. BALMER: I staff the cancer 20 elimination task force, which was a fine thing 21 from women in the government. The Illinois 22 women put it forth. The HPV issue, that is now 23 covered. But it's all of that. It's all of 24 that. You'll hear from the CDC, from your EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733

1	medical director, he's saying no liquid pap
2	test. That's not sound science. You're not
3	finding it so you can do more pap tests because
4	it's more reasonably priced to do. But yet we
5	did learn in this last year that they're looking
6	to do other things. The procedure is there.
7	MR. CARVALHO: Although, this
8	particular program has been funded the last

9	Proceedings_HealthCareHearing113005 couple of years because, as Pam pointed out,
10	there are health disparities in minority
11	communities in the state. A program targeted to
12	identify women in minority communities with
13	breast and cervical cancer, has been funded. So
14	those two working together have actually
15	resulted in the expansion of services to the
16	residents of Illinois.
17	MR. LERNER: And as we look at this
18	going forward, the thing that concerns me is the
19	age distribution. And I'm seeing more and more
20	young women being diagnosed with breast cancer.
21	We need to take a look at all of.
22	MS. BALMER: We handle the 20 to 30
23	year period of women that are Medicaid or
24	Medicare, and that's our group.
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1	MR. LERNER: Thank you.
2	Back to the administrative side of the
3	agenda.
4	MR. CARVALHO: On the RFP, I would just
5	like to apologize. We keep running into hurdles
6	internally. And we'll dispute it to you also.
7	MR. LERNER: I'm going to presume that
8	even though the RFP is going to be late getting
9	out at the original time, things are going to be

MR. LERNER: We'll work harder, and the Page 76

MR. CARVALHO: Yes.

10

11

 ${\sf met}.$

13	consultants will work harder. But the original
14	deadlines we have
15	MS. LUBIN-JOHNSON: Am I to understand
16	that RFP has not been finalized?
17	MR. CARVALHO: That's correct.
18	MS. LUBIN-JOHNSON: Do you have a time
19	when you anticipate that occurring?
20	MR. CARVALHO: It better be in the next
21	two weeks or I'm going to be angrier than I
22	thought.
23	MR. LERNER: Which is causing me some
24	heat over here. I'm with you Dr. Lubin. We do
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1	actually David and I do periodic conference
2	calls, and we're all on the same wavelength.
3	That's why I said the time frame is the time
4	frame.
5	MS. LUBIN-JOHNSON: Are we
6	shortening I guess changing the guidelines in
7	terms of the solicitation of proposals coming
8	back and that type of thing because of that?
9	MR. CARVALHO: A little bit. But also
10	recall that the actual work that the
11	administration entity is to do. One is to do a
12	study which shouldn't take that much time to do.
13	And the delivery date for that is still within
14	the realm of what was laid out initially. And
15	the second is to analyze specific proposals. If

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16	Proceedings_HealthCareHearing113005 you look at the time line that is laid out
17	between the work, you can see you're still
18	probably quite a few months away from
19	contemplating proposals.
20	MR. LERNER: We have to depend on them.
21	We've beat on them, and they beat on the
22	consultants. We have the right to ask about the
23	models. We may decide based on deliberations we
24	don't want to do six. We want to do four.
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1	MR. JONES: There's two points I'd like
2	to make very briefly. First, next week is the
3	forum that we've all been talking about. This
4	has circulated the draft agenda. I'd like you
5	to take a look at that. David made reference to
6	this. But I would encourage you, if you
7	haven't, signed up to attend the events. Please
8	do.
9	My second point is I'd like to give a
10	quick update. The Parson (phonetic) grant
11	funding was approved for Illinois a few months
12	back. HRSA came back, which is typical for
13	some, questions and our responses to the
14	testimonies and conditions was accepted last
15	week. We got the blanket permission to go ahead
16	and start spending the money. On the upside
17	that means we have a total of \$250,000 to do
18	things. This will probably help redefine what
19	we're going to be researching and allow us to Page 78

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20	spend our money a little more wisely as we
21	invest that money in specific aspects of
22	research.
23	MS. BALMER: Are you going to get a
24	staffer or just grant.
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1	MR. JONES: Money.
2	MR. CARVALHO: For those of you who
3	weren't at the meeting, this entire grant came
4	about through Mike's efforts of both identifying
5	and being available to put the application
6	through the Department of Insurance within the
7	department's financial and professional
8	regulations. And so I would like to thank Mike
9	for those efforts.
10	MR. LERNER: Okay. Task force
11	presentation plan.
12	MR. CARVALHO: I alluded to this and
13	I'm not sure if the task force as a whole saw
14	it. The steering committee saw it. It's the
15	next item in your agenda packet. It's a grid, a
16	sideways grid. And what we've done is mapped
17	out over it should be in your e-mail. But
18	I'll summarize it in case anyone doesn't have
19	it. We identified subjects based on what you
20	all recommended to us over the last several
21	months to be the very piece of presentations at
22	the future scheduled meetings of the task force.

24	themes, some possible speakers that you
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1	recommended to us, some possible organizations
2	that might present. And then particularly
3	soliciting any further suggestions you might
4	have of speakers. If you can send those to
5	Ashl ey.
6	But to summarize quickly. In addition
7	to our special meeting on the 7th, the one that
8	Mike referred to, the next meeting of the full
9	task force is January. And the topic is the
10	uninsured and the underinsured. And, basically,
11	the demographics of who are we talking about and
12	the circumstances and what do we know about the
13	uninsured. The following one we're calling
14	insurance 101, which is what does the private
15	sector look like. We talked about the public
16	sector. The meeting would following meeting
17	would be providers. What is the role of the
18	provider networks currently experiencing in
19	terms of delivery of health care. And so the
20	first of these two meetings one in March will
21	be the private side of the provider. And the
22	April meeting will be the public side. Both
23	public hospitals and community clinics. The
24	following meeting focussing on a variety of
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ı	special populations, the disabled, mental
2	health, insurance, racial, ethnic, disparity
3	issues, special diseases such as HIV, AIDS. The
4	following is the whole issue of prevention and
5	public health approach. Its population based
6	approaches to access to health. The following
7	meeting is the long-term care piece. It's
8	something that we really haven't spoken much
9	about. We have a session that's dedicated to
10	long-term care. And then in August and
11	September we have two meetings. At some point
12	we are anticipating that the task force actually
13	is going to be talking and devoting more time to
14	discussion as opposed to the themes. One of the
15	important themes we wanted to make sure was
16	addressed was personal accountability.
17	We invite you to share with us any
18	ideas of additional themes that you think should
19	be included. What we will try to do is to keep
20	on the time line, figure out what may fair
21	nicely with existing themes. And most
22	importantly if you have specific speakers or
23	organizations that you think will be good
24	presenters on these topics, we'd ask you to
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2	Proceedings_HealthCareHearing113005 MR. LERNER: Questions or comments?
3	MR. MURPHY: There have been a variety
4	of us that have, in fact, suggested folks.
5	MR. CARVALHO: We have all those.
6	MR. MURPHY: I don't see them on the
7	list.
8	MS. WALTER: We haven't plugged them
9	in. We're actually talking about how we're
10	going to finance the speakers so I didn't add
11	that on so I will have a separate document.
12	MR. LERNER: Any other comments about
13	this.
14	MS. COULSON: I just want to reiterate.
15	I don't know if it's been said in a meeting.
16	The next three meetings are during session
17	dates, and they're all here in Chicago. I would
18	encourage some way of some of us that have to be
19	in Springfield to be able to have some access.
20	I know we can get it on the internet. If all of
21	the presentations are power point, that's fine.
22	I can do that. Otherwise, you may think of
23	having one of those in Springfield.
24	MR. LERNER: Thank you. Because we
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- 1 will talk about that.
- 2 MS. LUBIN-JOHNSON: And it may be
- 3 switching out another task force hearing to
- 4 after Easter for that to happen.
- $\,$ MR. LERNER: $\,$ This says to me that we're $\,$ Page 82

Proceedi ngs_Heal thCareHeari ng113005 6 learning and doing. Because in order to hit the 7 time frame that we're talking about, we can't 8 wait to get all the presentations and do all the 9 things we're doing. So, you know, hold on to 10 your seats. I guess it's the only way to put it 11 because it's going to be an interesting ride. 12 It's a lot of material here. But it's a great 13 thi ng. 14 Other new business. We have one agenda We said we would meet with our 15 item. 16 communications person within the department to 17 identify additional steps that can be taken to 18 develop an immediate plan in particular relating 19 to disseminating information about both your 20 meetings and the public hearings. And so we 21 compiled that into a single document. I believe 22 it's with the e-mail, yes. And so just to go 23 through that, we have now established the Health

Care Justice Act website. And we're including

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references to that on all the materials. 1 2 notices of your meetings and the public hearings 3 are posted there at our website at our 4 headquarters at whichever venue they occur sent 5 to all the task force members as well as to all 6 of our sister agencies. 7 MS. WALTERS: It's just that we have 8 access to the database now so if there are

9	Proceedings_HealthCareHearing113005 periodic updates that weren't hearing related
10	that are more task force work oriented, we can
11	send those out as well.
12	MR. LERNER: Questions or comments?
13	MS. LUBIN-JOHNSON: Thank you. I think
14	it's a good plan. I have a couple of
15	suggestions. That when the notices and the
16	press releases go out, that it also goes with it
17	a synopsis of the bill so people who don't know
18	about the bill, can be informed about it. I
19	guess two comments. One is I was trying to
20	facilitate this process going out as you all
21	know with the first couple of hearings. And it
22	was the lateness of the location that prevented
23	I think better attendance than what we have
24	wanted at the first couple of hearings. So I
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1	think this will help improve that. But with
2	that, I'd like to say you all hash it out in the
3	steering committee. But there's got to be
4	another one between the first and second
5	district.
6	My question is how much notice are we
7	going to be having because if you get it for
8	example, if I'm supposed to be disseminating it
9	from my office and I get it four or five days
10	ahead of tie, that's not even functional. I
11	have one staff member so the question and I'm

usually booked full a month or two ahead of Page 84

Proceedi ngs_Heal thCareHeari ng113005 13 time. So I can't imagine elected officials 14 being able to get there very quickly even with a 15 phone call. And how do you get hospital people 16 there or anybody else? They're all busy people, 17 just as we are. So I'm kind of curious. Is 18 there going to be dates so we can have a concept 19 of what dates it's going to. MS. WALTER: It's from our 20 21 communications office and they're doing a 22 rel ease. 23 MR. CARVALHO: Our problem was that 24 that week is real short because of weekly EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733 96 1 newspapers. We're posting it on the website as 2 we develop them. We think three weeks might be 3 better. 4 MS. COULSON: It all depends on what 5 date of the week it is. We would love the 6 Tribune to pick this up. 7 8 MS. WALTER: I'm going to turn that 9 back around on all of you because I don't hear 10 from all of you a day or two before if you're 11 going to appear. And we ran in a small problem 12 in Bourbonnaise where we only had three task 13 force members there. And if your plans change, please, let me know. 14

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MR. LERNER: Other questions about the

16	Proceedings_HealthCareHearing113005 media plans? We're plugging along here, and
17	we'll try to keep people alert.
18	MS. DAVIS: We have two vacancies on
19	this committee. And you know I have just been
20	really aware of the lack of a dentist on this
21	committee. And, David, could you notify those
22	appointing individuals that we don't have the
23	two representatives. And that we don't have a
24	dentist.
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1	MR. CARVALHO: Yes. I believe there's
2	an appointment left with the speaker and an
3	appointment left with the senate president.
4	Although, when I discussed with Robin her
5	departure, she thought the person had been
6	identified. But I'll follow up with both of the
7	appointing authorities to point out the lack of
8	a dentist and the lack of a Native American.
9	And if there's anything else anybody has
10	identified, bring that to my attention, too.
11	MR. LERNER: Other new business?
12	MS. WALTER: I have a couple of house
13	keeping items. State board and time sheets I
14	need that back. There are sign-in sheets
15	floating around. And if you have e-mailed me an
16	additional photograph of yourself or if we took
17	your picture, I have your state IDs. So,
18	please, don't rush out of here.
19	MR. LERNER: Anything else? Page 86

Proceedi ngs_Heal thCareHeari ng113005 20 Before we adjourn a reminder December 7 21 is the special forum. Put it on your calenders. It's between December and January. We have five 22 23 public hearings scheduled at the moment. 24 have the 13th, 14th, January 4th and the 19th of EASTWOOD-STEIN DEPOSITION & LITIGATION SERVICES (312) 553-0733 98 January. The 18th of January. All this has 1 2 been published to you. It's in the e-mail. Our 3 next task force meeting is January 25. 4 hope to see as many of you on the 7th. 5 I'm take a motion to adjourn. 6 MS. LUBI N-JOHNSON: So moved. 7 (Which were all the

proceedings had in the

above-entitled matter, at the

time and place aforesaid.)

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1	STATE OF ILLINOIS)) SS:
2	COUNTY OF DUPAGE)
3	
4	CARLOTTA N. BOMBACIGNO, being first duly sworn
5	on oath says that she is a court reporter doing
6	business in the City of Chicago; that she
7	reported in shorthand the proceedings given at
8	the taking of said hearing and that the
9	foregoing is a true and correct transcript of
10	her shorthand notes so taken as and contains all
11	the proceedings given at said hearing.
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14	Carlotta N. Bombacigno, CSR —
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